## 1030 WEST FOOTHILL BOULEVARD RESIDENTIAL PROJECT NOISE IMPACT ANALYSIS

**City of Claremont** 

Prepared for THE OLSON COMPANY 3010 OLD RANCH PARKWAY, SUITE 100 SEAL BEACH, CA 90740-2751



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## TABLE OF CONTENTS

Section	Page
1.0 INTRODUCTION & PROJECT DESCRIPTION	1
1.1 Purpose of Report & Study Objectives	1
1.2 Site Location & Project Description	1
1.3 Sensitive Receptors	1
2.0 FUNDAMENTAL OF NOISE	3
2.1 Noise	3
2.1.1 Noise Description	3
2.1.2 Tone Noise	4
2.1.3 Noise Propagation	4
2.1.4 Ground Absorption	4
2.1.5 Traffic Noise Prediction	5
2.2 Vibration Fundamentals	5
2.2.1 Vibration Description	5
2.2.2 Vibration Perception	6
2.2.3 Vibration Propogation	6
2.2.4 Construction Related Vibration Level Prediction	6
3.0 REGULATORY SETTING	8
3.1 Federal Regulations	8
3.2 State Regulations	9
3.3 Local Regulations	9
3.3.1 City of Claremont General Plan Noise Element	10
3.3.2 City of Claremont Municipal Code Noise Ordinance	10
3.3.3 Construction Noise Regulation	11
4.0 EXISTING NOISE CONDITIONS	12
4.1 Measurement Procedure & Criteria	12
4.2 Measurement Equipment	12
4.3 Measurement Locations	12
4.4 Noise Measurement and Results	12
5.0 NOISE & VIBRATION ANALYSIS	15
5.1 Exceedance of Noise Standards	15
5.1.1 Construction Noise	16
5.1.2 Construction Best Management Practices	19
5.2 Groundborne Vibration	20
5.2.1 Construction Vibration	20

5.3 Operational Noise	21
5.3.1 On-Site Operational Noise	21
5.3.2 Project Generated Traffic Noise Levels	22
5.3.3 Airport Noise Levels	22

#### APPENDIX A: CITY OF CLAREMONT NOISE STANDARDS

#### APPENDIX B: CONSTRUCTION NOISE ANALYSIS RESULTS

## LIST OF TABLES

<u>Table</u>		Page
Table 1	Vibration Source Levels for Construction Equipment	7
Table 2	Claremont Noise/Land Use Compatibility Standards	10
Table 3	Claremont Exterior Noise Level Standards	11
Table 4	Location-1, Noise Measurement Results, measured July 28th, 2022	13
Table 5	Location-2, Noise Measurement Results, measured July 28th, 2022	14
Table 6	Typical Construction Noise Levels	17
Table 7	Project Typical Construction Noise Levels –	18
Table 8	Project Typical Construction Equipment Vibration Levels	21

### LIST OF EXHIBITS

# ExhibitFollows PageExhibit AProposed Project Site Location1Exhibit BProposed Site Plan1Exhibit CNoise Measurement Locations12



### GLOSSARY

ADT	Average Daily Traffic
ANSI	American National Standards Institute
Caltrans	California Department of Transportation
CEQA	California Environmental Quality Act
CNEL	Community Noise Equivalent Level
dB	decibel
dBA	A-weighted decibel
dBA/DD	A-weighted decibel per each doubling of distance
DOT	Department of Transportation
FAA	Federal Aviation Administration
FHWA	Federal Highway Administration
FICON	Federal Interagency Committee on Noise
FTA	Federal Transit Administration
Hz	Hertz
Ldn	Day-Night Average Sound Level
Leq	Equivalent Sound Level
LV	Vibration Level
ONAC	Federal Office of Noise Abatement Control
ONC	California Department of Health Services Office of Noise Control
OSHA	Occupational Safety and Health Administration
PPV	peak particle velocity
RMS	root mean square
SEL	Single Event Level
sq ft	square feet
UMTA	Urban Mass Transit Administration
VdB	LV at 1 microinch per second

#### **1.0 INTRODUCTION & PROJECT DESCRIPTION**

#### 1.1 Purpose of Report & Study Objectives

This Noise Impact Study has been prepared to determine the offsite and onsite noise impacts associated with the proposed 1030 West Foothill Boulevard Residential Project development project. The following is provided in this report:

- A description of the study area and the proposed project.
- Information regarding the fundamentals of noise.
- Information regarding the fundamentals of vibration.
- A description of the local noise guidelines and standards.
- An evaluation of the current noise environment.
- An analysis of the potential short-term construction-related noise and vibration impacts from the proposed project.
- An analysis of long-term operations-related noise impacts from the proposed project.

#### 1.2 Site Location & Project Description

The project site is located at 1030 West Foothill Boulevard, in the City of Claremont. The proposed project consists of construction and operation of 56 dwelling units of residential condominium units.

Exhibit A shows the project site location. Exhibit B shows the proposed site plan.

#### **1.3 Sensitive Receptors**

Noise-sensitive land uses are generally considered to include those uses where noise exposure could result in health-related risks to individuals, as well as places where quiet is an essential element of their intended purpose. Residential dwellings are of primary concern because of the potential for increased and prolonged exposure of individuals to both interior and exterior noise levels.

The closest existing sensitive receptors (to the site area) are residential uses located immediately along Amador Street, immediately adjacent to the alley way (within 25 feet) and







Site Location





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residential uses located across Towne Avenue, approximately 120 feet away to the west of the project site.



#### 2.1 Noise

Noise is defined as unwanted sound. Sound becomes unwanted when it interferes with normal activities, when it causes actual physical harm or when it has adverse effects on health. Sound is produced by the vibration of sound pressure waves in the air. Sound pressure levels are used to measure the intensity of sound and are described in terms of decibels. The decibel (dB) is a logarithmic unit, which expresses the ratio of the sound pressure level being measured to a standard reference level. A-weighted decibels (dBA) approximate the subjective response of the human ear to a broad frequency noise source by discriminating against very low and very high frequencies of the audible spectrum. They are adjusted to reflect only those frequencies that are audible to the human ear.

#### 2.1.1 Noise Description

Noise equivalent sound levels are not measured directly but are calculated from sound pressure levels typically measured in dBA. The equivalent sound level (Leq) represents a steady state sound level containing the same total energy as a time varying signal over a given sample period. The peak traffic hour Leq is the noise metric used by California Department of Transportation (Caltrans) for all traffic noise impact analyses.

The Day-Night Average Sound Level (Ldn) is the weighted average of the intensity of a sound, with corrections for time of day, and averaged over 24 hours. The time-of-day corrections require the addition of ten decibels to sound levels at night between 10 p.m. and 7 a.m. While the Community Noise Equivalent Level (CNEL) is like the Ldn, except that it has another addition of 4.77 dB to sound levels during the evening hours between 7 p.m. and 10 p.m. These additions are made to the sound levels at these times because during the evening and nighttime hours, when compared to daytime hours, there is a decrease in the ambient noise levels, which creates an increased sensitivity to sounds. For this reason, the sound is perceived to be louder in the evening and nighttime hours and is weighted accordingly. Many cities rely on the CNEL noise standard to assess transportation- related impacts on noise sensitive land uses.

Another noise descriptor that is used primarily for the assessment of aircraft noise impacts is the Sound Exposure Level, which is also called the Single Event Level (SEL). The SEL descriptor represents the acoustic energy of a single event (i.e., an aircraft overflight) normalized to one-second event duration. This is useful for comparing the acoustical energy of different events involving different durations of the noise sources. The SEL is based on an integration of the noise during the period when the noise first rises within 10 dBA of its maximum value and last falls below 10 dBA of its maximum value. The SEL is often 10 dBA greater, or more, than the LMAX since the SEL logarithmetically adds the Leq for each second of the duration of the noise.



#### 2.1.2 Tone Noise

A pure tone noise is a noise produced at a single frequency and laboratory tests have shown the humans are more perceptible to changes in noise levels of a pure tone (Caltrans 1998). For a noise source to contain a "pure tone," there must be a significantly higher A-weighted sound energy in a given frequency band than in the neighboring bands, thereby causing the noise source to "stand out" against other noise sources. A pure tone occurs if the sound pressure level in the one-third octave band with the tone exceeds the average of the sound pressure levels of the two contagious one-third octave bands by: 5 dB for center frequencies of 500 Hertz (Hz) and above; by 8 dB for center frequencies between 160 and 400 Hz; and by 15 dB for center frequencies of 125 Hz or less (Department of Health Services 1977).

#### 2.1.3 Noise Propagation

From the noise source to the receiver, noise changes both in level and frequency spectrum. The most obvious is the decrease in noise as the distance from the source increases. The manner in which noise reduces with distance depends on whether the source is a point or line source as well as ground absorption, atmospheric effects and refraction, and shielding by natural and manmade features.

Sound from point sources, such as air conditioning condensers, radiate uniformly outward as it travels away from the source in a spherical pattern. The noise drop-off rate associated with this geometric spreading is 6 dBA per each doubling of the distance (dBA/DD). Transportation noise sources such as roadways are typically analyzed as line sources, since at any given moment the receiver may be impacted by noise from multiple vehicles at various locations along the roadway. Because of the geometry of a line source, the noise drop-off rate associated with the geometric spreading of a line source is 3 dBA/DD.

#### 2.1.4 Ground Absorption

The sound drop-off rate is highly dependent on the conditions of the land between the noise source and receiver. To account for this ground-effect attenuation (absorption), two types of site conditions are commonly used in traffic noise models: soft-site and hard-site conditions. Soft-site conditions account for the sound propagation loss over natural surfaces such as normal earth and ground vegetation. For point sources, a drop-off rate of 7.5 dBA/DD is typically observed over soft ground with landscaping, as compared with a 6.0 dBA/DD drop-off rate over hard ground such as asphalt, concrete, stone and very hard packed earth. For line sources a 4.5 dBA/DD is typically observed for soft-site conditions compared to the 3.0 dBA/DD drop-off rate for hard-site conditions. To be conservative, hard-site conditions were used in this analysis.



#### 2.1.5 Traffic Noise Prediction

The level of traffic noise depends on the three primary factors: (1) the volume of the traffic, (2) the speed of the traffic, and (3) the number of trucks in the flow of traffic. Generally, the loudness of traffic noise is increased by heavier traffic volumes, higher speeds, and greater number of trucks.

Vehicle noise is a combination of the noise produced by the engine, exhaust, and tires. Because of the logarithmic nature of traffic noise levels, a doubling of the traffic volume (assuming that the speed and truck mix do not change) results in a noise level increase of 3 dBA. Based on the FHWA community noise assessment criteria, this change is "barely perceptible," for reference a doubling of perceived noise levels would require an increase of approximately 10 dBA. However, the 1992 findings of Federal Interagency Committee on Noise (FICON), which assessed changes in ambient noise levels resulting from aircraft operations, found that noise increases as low as 1.5 dB can cause annoyance, when the existing noise levels are already greater than 65 dB. The truck mix on a given roadway also has an effect on community noise levels. As the number of heavy trucks increases and becomes a larger percentage of the vehicle mix, adjacent noise levels increase.

#### 2.2 Vibration Fundamentals

Groundborne vibrations consist of rapidly fluctuating motions within the ground that have an average motion of zero. The effects of groundborne vibrations typically only cause a nuisance to people, but at extreme vibration levels, damage to buildings may occur. Although groundborne vibration can be felt outdoors, it is typically only an annoyance to people indoors where the associated effects of the shaking of a building can be notable. Groundborne noise is an effect of groundborne vibration and only exists indoors, since it is produced from noise radiated from the motion of the walls and floors of a room and may also consist of the rattling of windows or dishes on shelves.

#### 2.2.1 Vibration Description

Several different methods are used to quantify vibration amplitude such as the maximum instantaneous peak in the vibrations velocity, which is known as the peak particle velocity (PPV) or the root mean square (RMS) amplitude of the vibration velocity. Because of the typically small amplitudes of vibrations, vibration velocity is often expressed in decibels and is denoted as LV and is based on the RMS velocity amplitude. A commonly used abbreviation is VdB, which in this text, is when vibration level (LV) is based on the reference quantity of 1 microinch per second.



#### 2.2.2 Vibration Perception

Typically, developed areas are continuously affected by vibration velocities of 50 VdB or lower. These continuous vibrations are not noticeable to humans whose threshold of perception is around 65 VdB. Offsite sources that may produce perceptible vibrations are usually caused by construction equipment, steel-wheeled trains, and traffic on rough roads, while smooth roads rarely produce perceptible groundborne noise or vibration.

#### 2.2.3 Vibration Propogation

The propagation of groundborne vibration is not as simple to model as airborne noise. This is because noise in the air travels through a relatively uniform median, while groundborne vibrations travel through the earth, which may contain significant geological differences. There are three main types of vibration propagation: surface, compression, and shear waves. Surface waves, or Rayleigh waves, travel along the ground's surface. These waves carry most of their energy along an expanding circular wave front, similar to ripples produced by throwing a rock into a pool of water. P-waves, or compression waves, are body waves that carry their energy along an expanding spherical wave front. The particle motion in these waves is longitudinal (i.e., in a "push-pull" fashion). P-waves are analogous to airborne sound waves. S-waves, or shear waves, are also body waves that carry energy along an expanding spherical wave front. However, unlike P-waves, the particle motion is transverse, or side-to-side and perpendicular to the direction of propagation.

As vibration waves propagate from a source, the vibration energy decreases in a logarithmic nature and the vibration levels typically decrease by 6 VdB per doubling of the distance from the vibration source. As stated above, this drop-off rate can vary greatly depending on the soil but has been shown to be effective enough for screening purposes, in order to identify potential vibration impacts that may need to be studied through actual field tests.

#### 2.2.4 Construction Related Vibration Level Prediction

Construction activity can result in varying degrees of ground vibration, depending on the equipment used on the site. Operation of construction equipment causes ground vibrations that spread through the ground and diminish in strength with distance. Buildings in the vicinity of the construction site respond to these vibrations with varying results ranging from no perceptible effects at the low levels to slight damage at the highest levels. Table 1 gives approximate vibration levels for particular construction activities. The data in Table 1 provides a reasonable estimate for a wide range of soil conditions.



Equipment	Peak Particle Velocity (inches/second) at 25 feet	Approximate Vibration Level (LV) at 25 feet
Pile driver (impact)	1.518 (upper range) 0.644 (typical)	112 104
Pile driver (sonic)	0.734 upper range 0.170 typical	105 93
Clam shovel drop (slurry wall)	0.202	94
Hydromill (slurry wall)	0.008 in soil 0.017 in rock	66 75
Vibratory Roller	0.210	94
Hoe Ram	0.089	87
Large bulldozer	0.089	87
Caisson drill	0.089	87
Loaded trucks	0.076	86
Jackhammer	0.035	79
Small bulldozer	0.003	58

Table 1Vibration Source Levels for Construction Equipment

Source: Transit Noise and Vibration Impact Assessment, Federal Transit Administration, September 2018.



#### 3.0 REGULATORY SETTING

The proposed project is located in the City of Claremont and noise regulations are addressed through the efforts of various federal, State, and local government agencies. The agencies responsible for regulating noise are discussed below.

#### 3.1 Federal Regulations

The adverse impact of noise was officially recognized by the federal government in the Noise Control Act of 1972, which serves three purposes:

- Promulgating noise emission standards for interstate commerce.
- Assisting state and local abatement efforts.
- Promoting noise education and research.

The Federal Office of Noise Abatement and Control (ONAC) was initially tasked with implementing the Noise Control Act. However, the ONAC has since been eliminated, leaving the development of federal noise policies and programs to other federal agencies and interagency committees. For example, the Occupational Safety and Health Administration (OSHA) agency limits noise exposure of workers to 90 dB Leq or less for 8 continuous hours or 105 dB Leq or less for 1 continuous hour.

The Department of Transportation (DOT) assumed a significant role in noise control through its various operating agencies. The Federal Aviation Administration (FAA) regulates noise of aircraft and airports. Surface transportation system noise is regulated by a host of agencies, including the Federal Transit Administration (FTA). Transit noise is regulated by the federal Urban Mass Transit Administration (UMTA), while freeways that are part of the interstate highway system are regulated by the Federal Highway Administration (FHWA). Finally, the federal government actively advocates that local jurisdiction use their land use regulatory authority to arrange new development in such a way that "noise sensitive" uses are either prohibited from being sited adjacent to a highway or, alternately that the developments are planned and constructed in such a manner that potential noise impacts are minimized.

Since the federal government has preempted the setting of standards for noise levels that can be emitted by the transportation sources, the City is restricted to regulating the noise generated by the transportation system through nuisance abatement ordinances and land use planning.



#### 3.2 State Regulations

Though not adopted by law, the State of California General Plan Guidelines 2017, published by the California Governor's Office of Planning and Research (OPR) (OPR Guidelines), provides guidance for the compatibility of projects within areas of specific noise exposure. The OPR Guidelines identify the suitability of various types of construction relative to a range of outdoor noise levels and provide each local community some flexibility in setting local noise standards that allow for the variability in community preferences. Findings presented in the Levels of Environmental Noise Document (EPA 1974) influenced the recommendations of the OPR Guidelines, most importantly in the choice of noise exposure metrics (i.e., Ldn or CNEL) and in the upper limits for the normally acceptable outdoor exposure of noise-sensitive uses.

The OPR Guidelines include a Noise and Land Use Compatibility Matrix which identifies acceptable and unacceptable community noise exposure limits for various land use categories. Where the "normally acceptable" range is used, it any special acoustical is defined as the highest noise level that should be considered for the construction of the buildings which do not incorporate treatment or noise mitigation. The "conditionally acceptable" or "normally unacceptable" ranges include conditions calling for detailed acoustical study prior to the construction or operation of the proposed project. The City of Indio has adopted their own version of the State Land Use Compatibility Guidelines for land use planning and to assess potential transportation noise impacts to proposed land uses (see Table 2). Title 24, Chapter 1, Article 4 of the California Administrative Code (California Noise Insulation Standards) requires noise insulation in new hotels, motels, apartment houses, and dwellings (other than singlefamily detached housing) that provides an annual average noise level of no more than 45 dBA CNEL. When such structures are located within a 60-dBA CNEL (or greater) noise contour, an acoustical analysis is required to ensure that interior levels do not exceed the 45-dBA CNEL annual threshold. In addition, Title 21, Chapter 6, Article 1 of the California Administrative Code requires that all habitable rooms, hospitals, convalescent homes, and places of worship shall have an interior CNEL of 45 dB or less due to aircraft noise.

Government Code Section 65302 mandates that the legislative body of each county and city in California adopt a noise element as part of its comprehensive general plan. The local noise element must recognize the land use compatibility guidelines published by the State Department of Health Services. The guidelines rank noise land use compatibility in terms of normally acceptable, conditionally acceptable, normally unacceptable and clearly unacceptable.

#### 3.3 Local Regulations

The City of Claremont establish the following applicable goals policies related to noise and vibration.



#### 3.3.1 City of Claremont General Plan Noise Element

The City of Claremont General Plan Noise Element provides goals, policies and implementation measures that are intended to achieve and maintain land use compatibility with environmental noise levels and to ensure that City residents will be protected from excessive noise intrusion, both now and in the future. The City's Noise Element is provided in Appendix A. Table 2 shows the maximum allowable exterior and interior noise standards specified in Table 6-5 of the City's General Plan Noise Element.

Project Land Use Categories	Maximum Interior Noise Level (CNEL)	Maximum Exterior Noise Level (CNEL)
Residential- Medium / High Density	45 dBA	70 dBA

 Table 2

 Claremont Noise/Land Use Compatibility Standards

#### 3.3.2 City of Claremont Municipal Code Noise Ordinance

Section 16.154.020(D) and (E) of the City of Claremont Municipal Code establishes noise level standards for various land use categories affected by stationary noise sources. Land use categories in the City of Claremont are defined in three noise zones, as listed below. Tables 3 provide the City of Claremont's exterior and interior noise standard based on the noise zone and the time period, respectively.

- Noise Zone I: All single-, double-, and multi-family residential properties
- Noise Zone II: All commercial properties
- Noise Zone III: All manufacturing or industrial properties

It shall be unlawful for any person at any location within the incorporated area of the City to create any noise or to allow the creation of any noise on property owned, leased, occupied, or otherwise controlled by such person which causes the noise level when measured on the property line of any other property to exceed the basic noise level as adjusted above. Each of the noise limits below shall be reduced by 5 dBA for noise consisting of impulse or simple tone noise. If the measurement location is a boundary between two different noise zones, the lower noise level standard shall apply. If the intruding noise source is continuous and cannot reasonably be discontinued or stopped for a time period whereby the ambient noise level can be determined, the measured noise level obtained while the noise is in operation shall be compared directly to the allowable noise level standards as specified respective to the measurement location's designated land use and for the time of day the noise level is measured



Noise Zone	Time Interval	15 minutes <sup>1</sup> (dBA)	10 minutes <sup>2</sup> (dBA)	5 minutes <sup>3</sup> (dBA)	Anytime <sup>4</sup> (dBA)
	7:00 AM to 10:00 PM	60	65	74	75
	10:00 PM to 7:00 AM	55	60	69	70
	7:00 AM to 10:00 PM	65	70	79	80
11	10:00 PM to 7:00 AM	60	65	74	75
III	Anytime	70	75	84	85

Table 3Claremont Exterior Noise Level Standards

Source: City of Claremont Municipal Code Section 16.154.020(D) (2019).

<sup>1</sup> 15-minute noise standard. Basic noise level for a cumulative period of more than 15 minutes in any 1 hour.

<sup>2</sup> 10-minute noise standard. Basic noise level plus 5 dBA for a cumulative period of more than 10 minutes in any 1 hour.

<sup>3</sup> 5-minute noise standard. Basic noise level plus 14 dBA for a cumulative period of more than 5 minutes in any 1 hour.

<sup>4</sup> Anytime noise standard. Basic noise level plus 15 dBA at any time. dBA = A-weighted decibels

#### 3.3.3 Construction Noise Regulation

Section 16.154.020(F) of the City of Claremont Municipal Code exempts noise sources associated with, or vibration created by construction, repair, remodeling or grading of any real property or during authorized seismic surveys provided:

- Activities take place between the hours of 7:00 a.m. and 8:00 p.m. weekdays and Saturdays, excluding national holidays; and
- Noise levels as measured on residential properties do not exceed 65 dBA for a cumulative period of more than 15 minutes in any 1 hour, 70 dBA for a cumulative period of more than 10 minutes in any hour, and 79 dBA for a cumulative period of more than 5 minutes in any 1 hour or 80 dBA at any time: and
- Any vibration created doest not endager the public health, welfare, and safety.

Only construction, repair, remodeling, and grading activities that do not exceed the noise levels set by Section 16.154.020(D) may occur on Sundays and national holidays.

Section 16.154.020(H) of the City of Claremont Municipal Code states that the noise standards specified in Section 16.154.020(D) and (E) for noise levels generated by air conditioning, a refrigeration system, or associated equipment shall be increased by 5 dBA. In addition, no person shall cause the loading, unloading, opening, closing, or other handling of boxes, crates, containers, building materials, garbage cans, or similar objects between the hours of 10:00 p.m. and 7:00 a.m. in such a manner as to cause a noise disturbance across a residential real property boundary or within Noise Zone I.

Section 16.154.020(J) of the City of Claremont Municipal Code states that it shall be unlawful for any person to create, maintain, or cause any ground vibration that is perceptible without instruments at any point on any affected property adjoining the project on which the vibration source is located.

The perception threshold shall be presumed to be more than 0.05 in/sec RMS vertical velocity (PPV).



To determine the existing noise level environment, long-term noise measurements were taken in the project study area at two locations in the project vicinity and surrounding receptors. The following describes the measurement procedures, measurement locations, and the noise measurement results.

#### 4.1 Measurement Procedure & Criteria

To ascertain the existing noise at the project site, field monitoring was conducted on July 28<sup>th</sup>, 2022. The field survey noted that noise within the proposed project area is generally characterized by traffic noise propagating from Foothill Boulevard and Towne Avenue.

#### 4.2 Measurement Equipment

Noise monitoring was performed using a Larson Davis (Model LxT) sound level meter. The sound level meter was programmed in "slow" mode to record the sound pressure level at one second intervals for in A-weighted form.

The sound level meters and microphones were mounted approximately five feet above the ground and equipped with a windscreen during all measurements. The sound level meter was calibrated before monitoring. The noise level measurement equipment meets American National Standards Institute (ANSI) specifications for sound level meters (S1.4-1983).

#### 4.3 Measurement Locations

The noise monitoring locations were selected in order to obtain noise measurements of the current noise sources impacting the vicinity of the project site and the surroundings to provide a baseline for the existing noise levels. The noise measurement locations are shown in Exhibit C.

#### 4.4 Noise Measurement and Results

The noise measurements were taken at two locations near the project site. The results of the noise level measurements are provided below in Table 4 and Table 5. The descriptions of the measurement locations are given below:

Location-1: Along the northern portion of the project site at approximately 95 feet from the centerline of the Foothill Boulevard and 350 Feet from the centerline of Towne Avenue.

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**Noise Monitoring Location** 

Start Time	Noise Level (dBA L <sub>eq</sub> )	Start Time	Noise Level (dBA L <sub>eq</sub> )
12:00 AM	51.9	12:00 PM	67.0
1:00 AM	50.4	1:00 PM	59.8
2:00 AM	49.4	2:00 PM	61.0
3:00 AM	48.4	3:00 PM	65.1
4:00 AM	49.9	4:00 PM	65.9
5:00 AM	55.1	5:00 PM	61.6
6:00 AM	59.2	6:00 PM	62.4
7:00 AM	60.9	7:00 PM	63.6
8:00 AM	62.5	8:00 PM	60.1
9:00 AM	60.6	9:00 PM	59.0
10:00 AM	59.5	10:00 PM	58.9
11:00 AM	62.1	11:00 PM	53.6
		24 Hour CNEL (dBA)	64.3

Table 4Location-1, Noise Measurement Results, measured July 28th, 2022





Location-2: Along the western portion of the project site at approximately 80 feet from the centerline of the Towne Avenue and along the southern alleyway.

Start Time	Noise Level (dBA L <sub>eq</sub> )	Start Time	Noise Level (dBA L <sub>eq</sub> )
12:00 AM	48.6	12:00 PM	64.9
1:00 AM	46.1	1:00 PM	63.3
2:00 AM	44.5	2:00 PM	64.8
3:00 AM	46.3	3:00 PM	64.2
4:00 AM	45.6	4:00 PM	68.7
5:00 AM	53.2	5:00 PM	62.8
6:00 AM	55.9	6:00 PM	63.5
7:00 AM	59.8	7:00 PM	61.6
8:00 AM	63.4	8:00 PM	58.0
9:00 AM	64.5	9:00 PM	55.3
10:00 AM	59.6	10:00 PM	44.6
11:00 AM	58.8	11:00 PM	48.6
		24 Hour CNEL (dBA)	62.9

Table 5Location-2, Noise Measurement Results, measured July 28th, 2022



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Consistent with the California Environmental Quality Act (CEQA) and the CEQA Guidelines, a significant impact related to noise would occur if a proposed project were determined to result in:

- a) Generation of a substantial temporary or permanent increase in ambient noise levels in the vicinity of the project in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?
- b) Generation of excessive groundborne vibration or groundborne noise levels?
- c) For a project located within the vicinity of a private airstrip or an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?

According to the CEQA checklist, to determine whether impacts to noise resources are significant environmental effects, the following thresholds are analyzed and evaluated:

- Exceedance of noise standards for construction and operational noise
- Groundborne vibration.
- Operational noise.
- Short-term construction noise.

Each of these thresholds is analyzed below.

#### 5.1 Exceedance of Noise Standards

This impact discussion analyzes the potential for project construction noise to cause an exposure of persons to or generation of noise levels in excess of established City of Claremont noise standards or applicable standards of other agencies. Noise levels in the project area would be influenced by construction activities.



#### 5.1.1 Construction Noise

Section 16.154.020(F) of the City of Claremont Municipal Code exempts noise sources associated with, or vibration created by construction, repair, remodeling or grading of any real property or during authorized seismic surveys provided:

- Activities take place between the hours of 7:00 a.m. and 8:00 p.m. weekdays and Saturdays, excluding national holidays; and
- Noise levels as measured on residential properties do not exceed 65 dBA for a cumulative period of more than 15 minutes in any 1 hour, 70 dBA for a cumulative period of more than 10 minutes in any hour, and 79 dBA for a cumulative period of more than 5 minutes in any 1 hour or 80 dBA at any time: and
- Any vibration created does not endanger the public health, welfare, and safety.

The closest receptors to the project site include: the residential uses located immediately adjacent to the south of the project site, immediately adjacent to the alley way. It should be noted that there is an existing six-foot noise barrier wall located between the project site and the residential uses to the south. The noise analysis has not taken the existing wall into consideration during analysis.

Short-term noise impacts could occur during construction activities from either the noise impacts created from the transport of workers and movement of construction materials to and from the project site, or from the noise generated onsite during the minor parking area improvements and driveway paving activities.

Table 6 shows typical construction noise levels compiled by the Environmental Protection Agency (EPA) for common type construction equipment. Typical construction noise levels are used to estimate potential project construction noise levels at the adjacent sensitive receptors.



Туре	Noise Levels (dBA) at 50 Feet		
Ear	th Moving		
Compactors (Rollers)	73 - 76		
Front Loaders	73 - 84		
Backhoes	73 - 92		
Tractors	75 - 95		
Scrapers, Graders	78 - 92		
Pavers	85 - 87		
Trucks	81 - 94		
Mater	ials Handling		
Concrete Mixers	72 - 87		
Concrete Pumps	81 - 83		
Cranes (Movable)	72 - 86		
Cranes (Derrick)	85 - 87		
S	tationary		
Pumps	68 - 71		
Generators	71 - 83		
Compressors	75 - 86		
Impac	ct Equipment		
Pneumatic Wrenches	82 - 87		
Jack Hammers, Rock Drills	80 - 99		
Pile Drivers (Peak)	95-105		
	Other		
Vibrators	68 - 82		
Saws	71 - 82		

Table 6Typical Construction Noise Levels

<sup>1</sup> Referenced Noise Levels from the Environmental Protection Agency (EPA)

Construction noise levels will vary significantly based upon the size and topographical features of the active construction zone, duration of the workday, and types of equipment employed, as indicated in Table 7. Typical operating cycles for these types of construction equipment may involve one or two minutes of full power operation followed by three to four minutes at lower power settings. Although there would be a relatively high single-event noise exposure potential, resulting in potential short-term intermittent annoyances, the effect in long-term ambient noise levels would be small when averaged over longer time.

Tables 7 show the typical Project Construction noise level from the center of the site at 140 feet. Construction noise calculation worksheets are provided in Appendix B.



Table 7Project Typical Construction Noise Levels –From the Center of the Site to the Nearest Receptor

Phase	Equipment	Quantity	Equipment Noise Level from the center of the site (dBA Leq)	Combined Noise Level (dBA Leq)	
Domolition	Excavator	3	67.8	72 /	
Demonition	Concrete Mixer Truck	1	65.9	73.4	
Site Proparation	Rubber Tired Dozers	3	69.4	70 7	
Sile Preparation	Tractors/Loaders/Backhoes	4	71.7	70.7	
	Excavator	1	67.8		
Grading	Grader	1	72.1	78.3	
Grading	Dozer	1	68.7		
	Tractor	3	71.1		
Building Construction	Crane	1	63.6	77.2	
	Forklift	3	62.1		
	Generator	1	68.7		
	Tractor	3	71.1		
	Concrete Mixer Truck	2	65.9		
Paving	Paver	1	65.3	73.3	
	Roller	2	64.1		
	Paving Equipment	2	64.1	1	
Architectural Coating	Compressor (air)	1	64.7	64.7	
Claremont Baseline Exterior Noise Standard Criteria			65.0		
Noise level exceeds City of Claremont criteria?				Yes	

As shown in Table 7, the construction noise levels will exceed the City of Claremont Baseline Exterior Noise Standard Criteria of 65.0 dBA. Construction activity within the Project has the potential to result in significant noise impacts

However, as previously mentioned, construction noise would be a relatively high single-event noise exposure potential, resulting in potential short-term intermittent annoyances, the effect in long-term ambient noise levels would be small when averaged over longer time and also, with the existing noise barrier wall along the residential homes to the south, the project's construction noise levels are expected to be further reduced.



#### 5.1.2 Construction Best Management Practices

In order to further reduce construction noise levels, prior to the issuance of grading permits, the project Applicant or their designee shall develop a Construction Noise Reduction Plan to minimize construction noise at nearby noise sensitive receptors. The Construction Noise Reduction Plan shall outline and identify noise complaint measures, best management construction practices, and equipment noise reduction measures. The Construction Noise Reduction Plan shall include, but is not limited to, the following actions:

- The construction contractor shall limit construction activities to between the hours of 7:00 a.m. and 8:00 p.m. on weekdays and Saturdays, excluding national holidays. In addition, noise levels on residential properties shall not exceed 65 dBA for a cumulative period of more than 15 minutes in any 1 hour, 70 dBA for a cumulative period of more than 10 minutes in any 1 hour, 79 dBA for a cumulative period of more than 5 minutes in any 1 hour, or 80 dBA at any time.
- 2. During all project site excavation and grading on-site, construction contractors shall equip all construction equipment, fixed or mobile, with properly operating and maintained mufflers, consistent with manufacturer standards.
- 3. The contractor shall place all stationary construction equipment so that emitted noise is directed away from the noise sensitive receptors nearest the project site.
- 4. Equipment shall be shut off and not left to idle when not in use.
- 5. The contractor shall locate equipment staging in areas that will create the greatest distance between construction-related noise/vibration sources and sensitive receptors nearest the project site during all project construction. Ideally, along the northern property line, away from the residential homes to the south and west.
- 6. The project proponent shall mandate that the construction contractor prohibit the use of music or sound amplification on the project site during construction.
- 7. The construction contractor shall limit haul truck deliveries to the same hours specified for construction equipment.
- 8. Limit the use of heavy equipment or vibratory rollers and soil compressors along the project boundaries to the greatest degree possible. It is acknowledged that some soil compression may be necessary along the project boundaries.





- 9. Jackhammers, pneumatic equipment and all other portable stationary noise sources shall be shielded, and noise shall be directed away from sensitive receptors.
- 10. For the duration of construction activities, the construction manager shall serve as the contact person should noise levels become disruptive to local residents. A sign should be posted at the project site with the contact phone number.

With use of BMPs (as applicable) construction-related noise impacts are considered to be less than significant.

#### 5.2 Groundborne Vibration

This impact discussion analyzes the potential for the proposed project to cause an exposure of persons to or generation of excessive groundborne vibration or groundborne noise levels. Vibration levels in the project area would be influenced by construction activities.

#### 5.2.1 Construction Vibration

Project construction can generate varying degrees of groundborne vibration, depending on the construction procedure and the construction equipment used. Operation of construction equipment generates vibrations that spread through the ground and diminish in amplitude with distance from the source. The effect on buildings in the vicinity of a construction site often varies depending on soil type, ground strata, and construction characteristics of the receiver building(s). This impact discussion utilizes Caltrans's recommended standard of 0.2 in/sec PPV with respect to the prevention of structural damage for normal buildings. Table 8 displays vibration levels for typical construction equipment.

Based on the site plans, demolition, site preparation, grading and paving would likely take place as near as approximately 25 feet from the nearest residential uses, and building construction would take place as near as approximately 60 feet from the nearest residential uses. However, it is acknowledged that construction activities would occur throughout the project site and would not be concentrated at the point closest to the nearest structure.



Equipment	Approximate peak particle velocity at 25 feet (inches/second) <sup>1</sup>	
Large Bulldozer	0.089	
Loaded Trucks	0.076	
Small Bulldozers	0.003	

Table 8Project Typical Construction Equipment Vibration Levels

Calculated using the following formula:

PPV equip = PPVref x (25/D)1.5

where: PPV (equip) = the peak particle velocity in in/sec of the equipment adjusted for the distance PPV (ref) = the reference vibration level in in/sec at 25 feet (inches/second) D = the distance from the equipment to the receiver

Source: Federal Transit Administration, Transit Noise and Vibration Impact Assessment Manual, September 2018.

Based on the vibration levels presented in Table 8, ground vibration generated by heavy-duty equipment would range from approximately 0.003 to 0.089 in/sec PPV at 25 feet from the source of activity. As such, the residence located 25 feet south of the project site would not be exposed to vibration levels exceeding the FTA's 0.2 in/sec PPV significance threshold for vibration. Additionally, groundborne vibration during construction would be a temporary impact and would cease completely when construction ends. Once operational, the project would not be a source of groundborne vibration. Impacts would be less than significant.

#### 5.3 Operational Noise

#### 5.3.1 On-Site Operational Noise

All HVAC equipment will be located on the ground floor and it should be noted that there is an existing six-foot noise barrier wall located between the project site and the residential uses to the south and is expected to provide additional noise shielding from the on-site operational activities.

On-site operational noise is usually only evaluated for commercial and industrial projects. Quantitative analysis of on-site operational noise is typically not conducted for residential projects as they usually do not include stationary noise sources that could result in substantial increases in ambient noise levels resulting in violation of established standards. Furthermore, the proposed Project is considered compatible with the surrounding residential land uses.

Furthermore, HVAC equipment typically result in noise levels that averages 55 dBA at 50 feet from the source.<sup>1</sup> The nearest HVAC unit will be located approximately 60 feet from the nearest



<sup>&</sup>lt;sup>1</sup> USEPA, Community Noise, 1971

noise sensitive receptor to the south, immediately adjacent to the Alley way. At this distance of 60 feet, HVAC noise would attenuate to 53 dBA. Therefore, HVAC noise levels would not exceed the City's exterior noise standards for residential uses during daytime (60 dBA) and nighttime (55 dBA). Thus, the proposed project would not impacts to nearby sensitive receptors from HVAC units and impacts are considered less than significant.

#### 5.3.2 Project Generated Traffic Noise Levels

Based on the ITE Trip Generation Manual 11<sup>th</sup> Edition, the project is expected to generate approximately 358 daily trips. The surrounding roadways, both Foothill Boulevard and Towne Avenue, are designated as Arterial Highways in the City of Claremont General Plan Roadway Classification. It should be noted that traffic volumes from the proposed project would represent a nominal increase in the daily traffic compared to the existing traffic conditions on the surrounding roadways. According to Caltrans, a doubling of Traffic (100 percent increase) on a roadway would result in a perceptible increase in traffic noise levels (3 dBA)<sup>2</sup>.

As a result, project-related increase in traffic volume would be nominal compared to the existing traffic volumes along the surrounding roadways and the project would not significantly increase the existing traffic noise levels. Thus, project's operational noise levels are not expected to be significant.

#### 5.3.3 Airport Noise Levels

The nearest airports are Ontario International Airport located at approximately 7.25 miles to the southeast, Cable Airport Hanger located at approximately 2.3 miles to the east and Brackett Field Airport located at approximately 2.3 miles to the southwest of the project site. The project site falls well outside the 65 dBA noise contour for all the above airports and are not considered as a source that contributes to the ambient noise levels on the project site.

<sup>&</sup>lt;sup>2</sup> California Department of Transportation, technical Noise Supplement to the Traffic Noise Analysis Protocol, September 2013.

APPENDIX A: City of Claremont Noise Standards

## Chapter 6 PUBLIC SAFETY AND NOISE ELEMENT



THE CITY OF CLAREMONT GENERAL PLAN

## HAFER 6 DUBLIC SAFETY AND NOISE LEMINT

Claremont General Plan

## Table of Contents

Chapter 6: Public Safety and Noise Element	6-1
Our Vision: A Safe and Nurturing Place to Live, Work, and Play	
How We Identify and Guard Against Hazards	6-2
Public Safety	6-3
Public Safety Goals and Policies	6-32
Noise	6-39

#### List of Tables

7

6-1	Earthquake Magnitude and Intensity Comparison	. 6-5
6-2	Magnitude and Intensity of Maximum Credible Earthquake (MCE)	
	for Faults Potentially Impacting Claremont	. 6-6
6-3	Claremont Fire Station Locations	6-28
6-4	Arterial Segments Generating and Ldn in Excess of 65 dB	6-43
6-5	Claremont Land Use/Noise Guidelines	6-47

#### List of Figures

6-1	Faults	6.7
6-2	Earthquake-Induced Landslides and Liquefaction	6-9
6-3	San Antonio Dam Inundation	-13

#### CITY OF CLAREMONT GENERAL PLAN

6-4	High Fire Areas	6-16
6-5	Cable Airport Salety Zones	6-18
6-6	Noise Contour 2005	6-41
6-7	Cable Airport Noise Contours	6-44
6-8	Future Noise Contours	6-48

#### Sustainability Icon

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The leaf icon identifies goals and policies involving sustainability (see example). The leaf signifies that the concept of sustainability – either economic, environmental and/or social – is promoted by that particular goal and policy.

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## CHAPTER 6 PUBLIC SAFETY AND NOISE

### Our Vision: A Safe and Nurturing Place to Live, Work, and Play

laremont takes pride in maintaining a safe environment for its citizens. Public safety means promoting protection from hazards and providing a secure environment to live, work, play, and learn. Although it is impossible to predict

our future, history of local disasters shows that Claremont is vulnerable to excessive noise and hazards such as earthquakes, flood inundation, wildfire, mud flow, landslide, and traffic safety.

Maintaining a safe environment requires constant assessment of the City's needs regarding hazards. The presence of fault lines, hillside terrain, wildland fire interface, the 10 and 210 Freeways, and the San Antonio Dam raise more than a few public safety and noise concerns. Since many natural and man-made hazards have regional impacts, the City coordinates with regional, state, and federal agencies to mitigate natural hazards and noise abatement. Claremont is an integral network of communities with varying geographic features and diverse populations, and the provisions for public safety will assure access and equal protection to all citizens.

Public Safety and Noise Vision Statement

This Vision Statement was crafted by the Citizens' Committee for Claremont, Public Safety and Noise Subcommittee.

## How We Identify and Guard Against Hazards

The Public Safety and Noise Element establishes policies to protect the Claremont community from natural and human-caused hazards, and to abate noise by identifying its sources and assessing alternative methods of reducing noise impacts.

#### Scope and Content of the Public Safety and Noise Element

This Element fulfills requirements for two mandatory elements: Safety and Noise. Since these two elements overlap with regard to mitigation of hazards, they are combined into one chapter.

Historically, Claremont has placed an emphasis on planning, and part of this proactive approach to building a sustainable community involves identifying and avoiding or mitigating those hazards present in the environment that may adversely affect property and threaten lives. Government Code Sections 65302(g) and 65302(f) identify several issues to consider in such planning efforts, as does California Health and Safety Code Section 56050.1. In Claremont, issues of concern include:

- Seismic hazards, including ground shaking, surface rupture due to earthquake faults, landslides, and dam failure
- Non-seismic slope instability leading to landslides
- Geologic hazards, including subsidence and liquefaction
- Flooding and dam inundation
- Wildland fires
- Excessive noise
- Presence of hazardous materials

Since the goals and policies of the Public Safety and Noise Element aim to mitigate hazards and abate noise, they correlate closely to the Land Use. Community Design, and Heritage Preservation Element. Claremont's location at the base of the San Gabriel Mountains creates seismic, geologic, flood, and fire hazards. To help guide land use decision-making, this Element identifies areas prone to these hazards and sets guidelines and land use limitations focused on minimizing their impacts. Noise contour maps show which areas of the City are exposed to freeway, railway, and other major noise sources. By highlighting these areas and establishing noise/land use compatibility criteria, the City can use this information to protect residents from excessive noise. Policies in the Land Use, Community Design, and Heritage Preservation Element respond to these conditions.

#### **Fire Sprinklers**

As required by the Claremont Municipal Code, an automatic fire sprinkler system must be installed in all new development projects as a preventative safety measure against fire hazards.

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# **Public Safety**

The history of natural disasters in Claremont, and the effects from natural calamities and terrorism we experience throughout the nation, have elevated public safety issues in this century. We have seen that clear identification of threats to our safety allows us to better guard against disasters and to develop effective response plans. Foremost, we strive to minimize hazards and protect public health, to provide Claremont residents with timely response in times of emergencies, to supply adequate facilities and equipment, and to educate the public about hazards.

# Natural Hazards

The historical record shows that locally and regionally, Claremont has experienced earthquakes, landslides, floods, and wildland fires.<sup>1</sup> The flood of 1938 significantly damaged the street system, flooded basements, and resulted in the death of several residents,<sup>2</sup> According to local lore, the walls surrounding Scripps College were constructed to prevent damage from any subsequent floods, not as a barrier between Scripps students and the young scholars at then-named Claremont Men's College.<sup>3</sup>

In 2003, the massive Grand Prix fire, which ultimately combined with the Old Fire to form a 40-mile front across the San Gabriel Mountains, consumed almost 60,000 acres, and destroyed and/or damaged 71 homes in and around Claremont. Thousands of Claremont residents were forced to evacuate and seek temporary shelter elsewhere. The damage caused by the fire in the City of Claremont was estimated at \$20 million.<sup>4</sup>

#### Wildland Fires

The Grand Prix fire in 2003 scorched most of Claremont's hillsides and destroyed or damaged over 70 homes.



Photo Credit: Dan Sullivan, 2003

<sup>1</sup> City of Claremont City of Claremont Natural Hazard Mitigation Basic Plan, adopted by City Council 26 October 2004, p. 10.

<sup>&</sup>lt;sup>2</sup> Wright. p. 331

<sup>&</sup>lt;sup>3</sup> James Manifold. Member of the Citizens Committee for Claremont. 2004-06.

<sup>&</sup>lt;sup>4</sup> Jay Atenen. "Inferno Engulfs Claremont, Approaches Campus," The Student Life News 2003.

# Seismic Hazards

Seismic hazards represent a concern in Claremont given the City's location at the base of the San Gabriel Mountains, a seismically active range, and the fact that California sits at the edge of the Pacific Plate. Earthquakes are part of our lives, and we recognize that regional seismic events can result in property damage, deaths, fires, and other secondary effects.<sup>5</sup> The primary results from earthquakes are strong ground shaking and surface fault rupture. Secondary effects include landslides, slope deformation. liquefaction, and ground subsidence.

Ground-shaking effects felt locally depend upon many factors, most notably the intensity of the event, distance to the earthquake epicenter, the depth of the earthquake, and local soils conditions. Seismologists use a logarithmic magnitude scale to describe the intensity of earthquakes. However, what impresses us most when an earthquake occurs are its effects. What kind of damage correlates to, for example, a 5.4 magnitude earthquake? The Modified Mercalli Scale, presented in Table 6-1, was developed to further public understanding of the potential destructive effects of earthquakes of varying magnitudes.

Although earthquakes have not resulted in catastrophic property damage, deaths, or widespread injuries in Claremont, the community has sustained damage and disruption to the street system during recent and historical seismic events. Early recorded earthquakes and earthquake-related incidents that have affected Claremont include the 1812 Wrightwood Earthquake of 7.0 to 7.5 magnitude, the 1858 San Bernardino Earthquake of a 5.5 to 6.5 magnitude, and the 1899 Cajon Pass Earthquake of 5.7 to 6.5 magnitude.<sup>6</sup>

During the twentieth century, many earthquakes have shaken up Claremont. Notable events that affected wide areas of Southern California include the 1933 Long Beach, 1971 Sylmar, and 1987 Whittier earthquakes. In 1992, Claremont was shaken by two events: a 7.3 magnitude earthquake originating from the desert community of Landers and a 6.4 magnitude in Big Bear. The Northridge tremor of 1994 rattled windows and nerves throughout the City, but Claremont was spared the widespread destruction experienced in the San Fernando Valley. In 1988 and 1990, earthquakes with a magnitude of 5.5 centered in Claremont caused minor structural damages.<sup>7</sup> Historic patterns show, however, that any of the minor or major faults traversing the region are capable of causing significant disruption to our lives.

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<sup>5</sup> City of Claremont, SEMS Multihazard Functional Plan, March 18, 2004, p. 50,

<sup>&</sup>lt;sup>6</sup> Wilson Geosciences, Inc. Seismic and Geologic Technical Background Report for the Claremont General Plan Update. June 2005, p. G-20.

<sup>&</sup>lt;sup>7</sup> Wilson Geosciences, p. G-1.

Descriptor	Magnitude	Intensity	Description
Not felt	1.0 - 3.0	I	I. Not felt except by a very few under especially favorable
			conditions.
Weak	3.0 - 3.9	11 - 111	II. Felt only by a few persons at rest, especially on upper floors of high-rise buildings. Delicately suspended objects may swing.
			III. Felt quite noticeably indoors, especially on upper floors of buildings, but many people do not recognize it as an earthquake. Standing automobiles may rock slightly. Vibrations like passing of a truck. Duration estimated.
Light	4.0 - 4.9	IV · V	IV. During the day felt indoors by many, outdoors by few. At night, some awakened. Dishes, windows, doors disturbed; walls make creaking sound. Sensation like heavy truck striking building. Standing motor cars rocked noticeably.
Moderate			V. Felt by nearly everyone; many awakened. Some dishes, windows and so on broken; cracked plaster in a few places; unstable objects overturned. Disturbances of trees, poles, and other tall objects sometimes noticed. Pendulum clocks may stop.
Strong	5.0 - 5.9	VI · VII	VI. Felt by all, many frightened and run outdoors. Some heavy furniture moved, few instances of fallen plaster and damaged chimneys. Damage slight.
Very strong			VII. Everybody runs outdoors. Damage negligible in buildings of good design and construction: slight to moderate in well-built ordinary structures; considerable damage in poorly built or badly designed structures; some chimneys broken. Noticed by persons driving cars.
Severe	6.0 - 6.9	VIII - IX	VIII. Damage slight in specially designed structures; considerable in ordinary substantial buildings with partial collapse; great in poorly built structures. Panel walls thrown out of frame structures. Fall of chimneys, factory stacks, columns, monuments, walls. Heavy furniture overturned. Sand and mud ejected in small amounts. Changes in well water. Persons driving cars disturbed.
Violent			IX. Damage considerable in specially designed structures; well- designed frame structures thrown out of plumb; great in substantial buildings with partial collapse. Buildings shifted off foundations. Ground cracked conspicuously. Underground pipes broken.
Extreme	7.0 - 7.9	X - XII	X. Some well-built wooden structures destroyed; most masonry and frame structures destroyed; ground badly cracked. Rails bent. Landslides considerable from river banks and steep slopes. Shifted sand and mud. Water splashed, slopped over banks.
	8.0 and higher		XI. Few, if any (masonry) structures remain standing. Bridges destroyed. Broad fissures in ground. Underground pipelines completely out of service. Earth slumps and land slips in soft ground. Rails bent greatly.
			XII. Damage total. Waves seen on ground surface. Lines of sight and level are distorted. Objects thrown into the air.

	Table (	8-1	
Earthquake	Magnitude and	Intensity	Comparison

Source: United States Geological Survey (USGS) National Earthquake Information Center, October 2002, and Wilson Geosciences, Inc. Seismic and Geologic Technical Background Report, June 2005. G-26.

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Figure 6-1 illustrates the spaghetti-like pattern of faulting surrounding our City, and Table 6-2 identifies faults thought capable of producing very substantial seismic events.

Regional Fault Name	Distance to Claremont <sup>1</sup> (miles)	Magnitude of MCE	Intensity Range of MCE (1)	Last Major Rupture
San Jose	0.7	6.4	X	Late Quaternary
Cucamonga	1.4	6.9	X	Late Quaternary; Historic
Sierra Madre	1.6	7.2	Х	Holocene and Late Quaternary
Chino-Central Avenue	5.3	6.8	X	Late Quaternary
Puente Hills Blind Thrust	11.4	7.0	IX	No documented surface faulting
San Andreas-1857 Rupture	17.2	7.8	IX	Historical (1857) SE to Wrightwood
San Andreas - Carrizo	17.2	7.8	IX	Holocene

Table 6-2	
Magnitude and Intensity of Maximum Credible Earthquake (MCE	S)
for Faults Potentially Impacting Claremont	

Source: Wilson Geosciences, Inc. *Seismic and Geologic Technical Background Report*, June 2005. G-24. Notes: 1) Latitude 34.107, longitude 117.720 2. Blake, 2002,

## **Primary-Action Earthquake Hazards**

In Claremont, the two types of fault impacts of concern are ground shaking and fault rupture.

#### Ground Shaking

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Fault-generated ground shaking can result in extensive structural damage, injury, and death. Five faults that may cause ground shaking are the Sierra Madre, Cucamonga, San Jose, Indian Hill, and San Antonio faults. In addition to ground shaking, these faults have the potential to cause groundwater movement and create groundwater barriers.

The Sierra Madre and the Cucamonga fault lines meet under the northern part of the City. Although they are not expected to rupture for several thousand years, these faults have the potential to create earthquakes with magnitudes of 7.2 for the Sierra Madre and 6.9 for the Cucamonga, with the additional threat of ground rupture.<sup>8</sup> More information and study are needed to assess potential earthquake activity and threats posed by the San Jose, Indian Hill, and San Antonio faults.

<sup>&</sup>lt;sup>8</sup> Wilson Geosciences, p. G-12.



Faults

2

----- City Boundary

- - - · Sphere of Influence

Source: California Geological Survey, Department of Conservation, 2005.



Figure 6-1 Faults CLAREMONT GENERAL PLAN

#### Fault Rupture

Fault rupture is a ground movement that occurs during an earthquake. Although impact is limited, these ground movements can cause structures to collapse, make roads impassable due to offsets, and sever utility lines.<sup>9</sup> The chance of an earthquake leading to surface rupture hazards is minimal, but both "active" faults and "potentially active" faults should not be discounted as sources of potential seismic harm. Although no Alquist-Priolo Earthquake Fault Zone had been mapped in Claremont as of 2005, studies continue to determine if the Cucamonga and Sierra Madre faults traversing Claremont should be zoned as major fault lines.

#### Secondary-Action Earthquake Hazards

Secondary-action earthquake hazards include earthquake-induced landslides, liquefaction, subsidence, ground cracking, ridgetop spreading, and fill slope deformation.

#### Earthquake-Induced Landslides

Earthquakes can induce landslides on hillsides or steep slopes. In a landslide, surface rocks and bedrocks can fall onto the roads, buildings, and utility lines below the slope, causing damage to residents and properties.

The Seismic Hazard Map (Figure 6-2) outlines the boundaries of areas vulnerable to earthquake-induced landslides and slope instability. The map shows that the northwestern and eastern parts of Claremont are sensitive to landslides following an earthquake. The map also indicates areas requiring landslide considerations for future developments.

#### Liquefaction

Liquefaction occurs when severe ground shaking leads to loss of shear strength of a soil. Liquefaction areas are locations where a low alluvium level and shallow groundwater contribute to high possibility of soils losing cohesion during an earthquake. Fortunately, most of Claremont's groundwater is at least 100 feet deep, and the underlying alluvial-sized soil particles reduce chances of liquefaction. The only two areas of liquefaction concern are the Thompson Wash in the northern portion of the City and properties along Indian Hill Boulevard between Foothill Boulevard and Bonita Avenue.

<sup>&</sup>lt;sup>9</sup> Wilson Geosciences. P. G-10



# Seismic Hazards

Areas where historic occurence of liquefaction, or local geological, geotechnical and groundwater conditions indicated a potential for permanent ground displacements such that mitigation as defined Public Resources Code Section 2693 (c) would be required.

#### Earthquake-Induced Landslides

Areas where previous occurrence of landslide movement, or local topographic, geological, geotechnical and subsurface water condititions indicate a potential for permananet ground displacements such that mitigation as defined in Public Resources Code Section 2693 (c) would be required. 100-Foot Contour City Boundary - · Sphere of Influence

Source: California Geological Survey, Department of Conservation, 2005.

Figure 6-2 Earthquake Induced Landsides and Liquefaction

#### CITY OF CLAREMONT GENERAL PLAN

Since liquefaction-prone soils pose significant hazards to structures and inhabitants, land owners looking to develop within these two areas should refer to Seismic Hazard Zone maps that delineate approximate liquefaction areas. Aside from the Seismic Hazard Zone map, geotechnical borings, laboratory testing, and groundwater level information will identify liquefaction areas.<sup>10</sup>

#### Subsidence

Subsidence occurs when an earthquake causes loose soil to depress or consolidate, causing the land surface to break or sink. Generally, areas with younger alluvium are more susceptible to subsidence. Hazards related to subsidence occur when the foundation or walls of structures cause building to buckle or collapse.

#### Ground Cracking, Ridgetop Spreading, and Fill Slope Deformation

Other seismic-induced hazards include ground cracking, ridgetop spreading, and fill slope deformation. The extent of ground cracking depends on the ground material and usually involves only minor damage. On the other hand, ridgetop spreading could result in structural damage to residential buildings or utility infrastructures commonly located in steep slope areas, such as the northern region of Claremont. Earthquakes may also damage structures on fill slopes in the northwest region of the City. Damage to utility lines or buildings on the ridgetops or fill slopes can compromise emergency communication, water supply, and other vital services.<sup>11</sup> Development proposals on steep slopes or fill slopes require thorough review to determine their appropriateness.

## Geologic Hazards

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The topography and geology that give our City character – from the beautiful hillsides to the "Claremont potatoes" we see comprising the wonderful rock work in historic homes – reveal much about local geologic conditions. These conditions make us aware that soil conditions and slopes profoundly affect land use decisions.

#### **Claremont Hillsides**

The terrain in the Claremont hillsides is very diverse, with many small and large canyons creating a very hilly environment. Many of the hillside slope faces are greater than 30 percent. Elevations within the hillside areas of Claremont range from 1,300 feet to as high as 3,360 feet above sea level.



<sup>10</sup> Wilson Geosciences, p. G-36.
 <sup>11</sup> Wilson Geosciences, p. G-39.

PAGE 6 - 10

#### Non-Seismic Landslides

Landslides that occur naturally are potential hazards in hillside areas. Landslides on steep slopes can move rapidly, damage property and infrastructure, interrupt utility lines, and restrict delivery of water, gas, electricity, and telecommunications. Heavy rainfall, removal of vegetation, excavations, and groundwater flows can also trigger landslides. In Claremont, properties north of Base Line Road have the most potential for slope instability.<sup>12</sup>

Many levels of landslide prevention and mitigation exist. Some of the structural methods include placing engineered buttresses along the hillside to provide support to loose materials. Another way to strengthen the soil is to place surface and subsurface drainage systems to drain out water from the soil. Debris basins at strategic locations can capture loose materials and prevent landslides from obstructing roads and destroying property.<sup>13</sup>

Except in hillside areas, most of the City is not affected by non-seismic landslides. Past landslides in Claremont involved minor inconveniences such as frequent debris removal from catch basins and roads.

#### Collapsible and Expansive Soil Hazards

Collapsible and expansive soils lay under Claremont's hillside areas and most of the City. The expansive soil of the hillside areas contain clay minerals in older alluvium and bedrock formation that are prone to collapse during dry seasons. The expansive soil in much of the urban area is prone to expand during the wet season. The collapse and expansion of these soils can be enough to cause structural damage to foundations, floor slabs, and concrete floors. Geotechnical investigations conducted prior to development can identify such hazards, and standard engineering techniques are available to mitigate potential hazards.

## Flooding

7

Flooding has always been an issue in Claremont, as storm runoff from Mount Baldy rushes rapidly down the many canyons that outlet onto the Claremont alluvial plain. In 1938, a tremendous flood hit Claremont, damaging many properties and destroying most City streets. Prior to construction of the San Antonio Dam, major floods occurred in 1916, 1921, 1934, 1938, 1941, and 1943. Since completion of the San Antonio Dam in 1956, the structure has served important flood control and water supply functions for Claremont. Localized flooding is still an issue during heavy rainfall, but the dam has halted most of the severe floods.<sup>14</sup>

<sup>&</sup>lt;sup>12</sup> Wilson Geosciences, p. G-40.

<sup>&</sup>lt;sup>13</sup> Wilson Geosciences, p. G-40.

<sup>14</sup> Wright, p. 363.

Flood hazards in Claremont are divided into three categories: natural flooding, dam failure, and debris flow.

#### Natural Flooding

Two types of flood classification are flash floods and slow-rise floods. During slow-rise floods, emergency personnel have ample time to warn the community, but with flash floods, there is little time for preparation or warning. Although floods in other areas are due to water overflow, slow-rise floods in Southern California are the result of heavy rainfall or a combination of wet soil and lack of vegetation on the land.<sup>15</sup>

Most of the City has been developed on a foothill and along a downward slope; thus, flooding hazards are generally low. No property within the City lies within a federally designated 100-year or 500-year flood zone. With the construction of debris basins at the base of Chicken Creek, most areas of Claremont are protected from flood and mudflows.

#### Dam Inundation

3

Dam inundation occurs when structural damage to a dam results in a flood. Dam failure can occur due to an earthquake, erosion, design flaw, or water overflow during storms. Failures or near failures of the Baldwin Hills, Saint Francis, and Van Norman dams in Southern California were the result of geologic or seismic failures.

The western edge of San Antonio Dam is located in the northeast corner of Claremont, within the Santa Ana River Watershed, and extends east into San Bernardino County. The dam is a flood control and water conservation project constructed and operated by the U.S. Army Corps of Engineers. Construction of the dam began in April, 1952 and was completed in May of 1956.

Claremont would face the danger of dam inundation if dam failure coincided with a heavy rainfall. Since the rivers are rarely full, the chance of both incidents happening at the same time is unlikely. However, if these two incidents did occur, failure of the San Antonio Dam could result in large-scale flood inundation in three flood zones, as shown in Figure 6-3. Figure 6-3 shows that the area southeast of Mt. Baldy Road and Thompson Creek would be most affected if dam failure occurred. The inundation map shows the inundation area and the depth of flood water in these areas.<sup>16</sup> Additional inundation hazards could occur if dams were to fail at Thompson Creek Reservoir and at two reservoirs in Live Oak Canyon.<sup>17</sup>

18 Wilson Geosciences, p. G-43

<sup>&</sup>lt;sup>15</sup> City of Claremont, SEMS Multihazard Functional Plan, p. 74.

<sup>17</sup> Wilson Geosciences, p. G-41





# Flood Water Arrival Time 30' Average Over Bank Depth (feet)

6 minutes 9 minutes 15 minutes 45 minutes 7 he inun events of 45 minutes

60 minutes

EINTER LIMIT OF Flood Due to Dam Failure

.

The inundation areas shown on this map reflect events of extremely remote nature. These results are not in any way intended to reflect upon the integrity of the San Antonio Dam.

Source: U.S. Army Corps of Engineers, Los Angeles; February 1986.



Figure 6-3 San Antonio Dam Inundation

-- City Boundary

- · Sphere of Influence

CLAREMONT GENERAL PLAN

#### Mud and Debris Flows

Poor drainage and deep topsoil can cause mud and debris flows. Debris flows contain a soaked mixture of natural concrete that slide down the slope and valleys. Mudflows can damage property and block roads. Debris is formed when parts of the hill become wet and loose enough to fall off the slope. In Claremont's sphere of influence, Palmer

Canyon has the greatest potential for debris flows.<sup>18</sup>

Due to the steep grade of the San Gabriel Mountains and the low permeability of the soils, soils are very likely to erode. The erosion potential increases when fire destroys the vegetative cover and soils in steep areas become exposed. Debris basins at the mouth of canyons are designed to trap sediment, rock, and debris carried by storm flows, to protect property from the destructive force of debris flows, and to help retain channel capacity further downstream.

Thompson Creek Dam forms a debris basin at the confluence of Burbank, Cobal, Williams, and Palmer Canyons. This debris



basin is maintained by the County of Los Angeles. As with all debris basins, the Thompson Creek Basin must be cleaned out periodically to restore storage capacity. Excavated sediments are used as fill material and disposed of in abandoned quarries.

## **Fire Hazards**

Fire hazards are prominent in the undeveloped land of San Gabriel Mountains, as well as within Claremont's urban areas. Most of Claremont is designated as Fire Zone 3, but parts of the City are designated a Very High Fire Hazard Severity Zone, or Zone 4 (see Figure 6-4).<sup>19</sup>

Claremont's proximity to the mountains, the hillsides, low humidity, and the seasonal Santa Ana winds contribute to a constant threat of wild fires and the spread of fire into urban areas.

#### Wildland Fires

As described above, the hills of Claremont have burned many times, including the three fires which hit Claremont and neighboring San Bernardino County cities in October of 2003. Considered one of the worst disasters in the history of the area, the Old Fire, Grand Prix Fire, and Padua Fire devastated thousands of homes and caused billions of

#### Mudflow

Mudflows (or debris flows) are rivers of rock, earth, and other debris saturated with water. They develop when water rapidly accumulates in the ground, such as during heavy rainfall or rapid snowmelt, changing the earth into a flowing river of mud.

<sup>18</sup> City of Claremont, SEMS Multihazard Functional Plan, pp. 7475.

<sup>&</sup>lt;sup>19</sup> City of Claremont, Natural Hazard Mitigation Basic Plan. pp. 8-15.

dollars in damage. Hot temperatures, low humidity, and fierce Santa Ana winds contributed to the fire's rapid spread beyond the San Bernardino National Forest to suburbs along the 210 Freeway. The 2003 Grand Prix fire damaged residential and commercial structures and infrastructure amounting to an estimated \$20 million.<sup>20</sup>

The steep slopes along the San Gabriel Mountain foothills and the seasonal Santa Ana winds makes rapid wildland fires a top public safety concern in Claremont. Weather, topography, and vegetation type all affect the intensity of fires. California has extended droughts, which increase the number of days with low humidity and consequently, the amount of dried vegetation (fuel). Santa Ana winds the hot, very dry winds that intermittently blow across Southern California in the fall – further increase the potential for ignition and spread of fires. In addition, a significant portion of north Claremont remains undeveloped and consists of rugged topography with highly flammable native vegetation. The major fire fuels are chaparral, sage, and grasses. These vegetation types typically have a very high oil content that creates a severe fire potential. The greatest potential of high fire hazard within Claremont lies in the north. The risk of wildland fires is compounded when isolated development occurs in and near brush-covered areas, particularly hillsides and steep canyons. Steep, rugged hillsides and steep canyons allow fire to spread rapidly.

To minimize potential fire danger, future developments must adhere to more strict fire safety development guidelines, such as the Hillside Zoning Ordinance (1981), brush clearances, fire resistance construction materials, adequate source of water, and emergency backup power.<sup>21</sup>

#### Windstorms

The seasonal Santa Ana wind conditions pose windstorm threats in Claremont. Windstorms are severe winds blowing at over 40 miles per hour. Windstorms can cause damage to properties, overhead utility lines, and infrastructure.<sup>22</sup> A windstorm incident in January 1997 resulted in the City and County of Los Angeles declaring a state of local emergency. This 1997 windstorm produced winds of up to 106 miles per hour, uprooted over 1,000 of Claremont's treasured trees, and damaged residences, automobiles, and utility lines.<sup>23</sup>

#### Hillside Zoning Ordinance

The hillside zoning ordinance of 1981 limits uses of the hillside area by providing permitted uses and intensity according to the steepness of the hill and available facilities. The intent is to prevent landslides, fire hazards, to reduce the need for grading and to limit removal of trees.

<sup>&</sup>lt;sup>20</sup> City of Claremont, Natural Hazard Mitigation Basic Plan. p. 11.

<sup>&</sup>lt;sup>21</sup> P&D Consultants, Hillside Existing Conditions Paper, July 2004. p. 8-9.

<sup>&</sup>lt;sup>22</sup> City of Claremont, Natural Hazards Mitigation Basic Plan, pp. 9:7.

<sup>&</sup>lt;sup>25</sup> City of Claremont, SEMS Multihazard Functional Plan, p. 73.



Legend

VIII Very High Fire Hazard Severity Zone

0 Claremont Fire Station \*\* Fire Roads

.

Los Angeles County Fire Department

-- City Boundary - - · Sphere of Influence -

Source: California Dept. of Forestry and Fire Protection, 2004: and State of California Stephen P. Teale Data Center.

Figure 6-4 High Fire Areas CLAREMONT GENERAL PLAN

1.1

# Human-Caused Hazards

Securing public safety also includes protection from hazards we create ourselves, particularly the public safety risks posed by hazardous materials, gang violence, or transportation-related hazards such as aircraft crashes.

#### Hazardous Materials

Hazardous materials seem insignificant as household products, but when massive amounts of these products amass in landfills, they can pose serious environmental and health risks to the community. Hazardous materials include waste labeled as toxic, poisonous, corrosive, flammable, combustible, or irritant.<sup>24</sup> These materials require special methods of storage and treatment that common sewage and drainage systems are not capable of handling. Improper disposal harms our environment and people who work in the waste management industry. Not only is it illegal to discard hazardous materials in the trash or to pour them into the storm drain or sewer system, doing so will contaminate the ground, water, and air.

The Los Angeles County Fire Department's Health Hazardous Materials Division identifies potential hazardous materials and protects public health and environment throughout the County from hazardous waste pollution. The County enforces proper handling of hazardous materials through inspections, emergency response, and site mitigation.

The City also ensures proper handling of hazardous waste through a waste collection program. This program is an extension of the County program and allows Claremont residents to properly dispose of hazardous household and electronic waste according to the Los Angeles County Waste Management Plan. The program is paid by County residents as a tax on waste disposed at County's landfills and the sanitation district fee on property tax. The City also collects used motor oil for free when scheduled through the Community Services Department, and the County provides appointment-based mobile units that collect hazardous materials at locations throughout the County.

The County reuses most of the collected materials such as paint for anti-graffiti programs, motor oil as lubricants, fuel and tar products for asphalt cover, and other materials as cement. Materials that cannot be recycled are handled separately for proper disposal. These sustainable practices keep the materials from entering the waste stream.

#### Air Crash Hazards

3

Air crash incidents are rare, but when they do occur, the results can be devastating. Such incidents concern residents of Claremont because the City has three airports nearby that serve small private aircrafts, as

<sup>&</sup>lt;sup>24</sup> Los Angeles County Department of Public Works website. < http://www.lacofd.org/about\_hhmd.htm > (October 3, 2005).

#### CITY OF CLAREMONT GENERAL PLAN

well as national and international passenger and air cargo carriers. The variety of air services and flight paths require regional coordination to prevent confusion in flight patterns and to maintain safety. Potential damages to aircrafts may also result in loss of life and property along its flight path. To avoid such outcomes, the Federal Aviation Administration has established land use restrictions to areas surrounding airports and flight paths.

The eastern parts of Claremont are within the Safety Area 2 of the Cable Airport safety zones, as identified in the Cable Airport Comprehensive Land Use Plan adopted in 1981. This "moderate crash hazard" area includes areas within a 5,000-foot radius of the runways ends, excluding Clear Zones and Safety Area<sup>25</sup> (see Figure 6-5). The airport land use plan includes air space restrictions established by the Federal Aviation Administration and restrictions against glare, electronic interference, and smoke that could cause aircraft complications or hazards in the Safety Area<sup>26</sup>.





<sup>&</sup>lt;sup>25</sup> Heliplanners, "Aviation Safety Implications, Study of Potential Land Uses, Specific Parcels Southwest of Cable Airport." 11 July 2005, pp. 3-8.

<sup>&</sup>lt;sup>26</sup> The Federal Aviation Administration, "Part 77 Airspace Obstruction Analysis," http://www.faa.gov/arp/ace/part77.cfm (7 Nov 2005).

Additionally, Safety Area 2 may be subject to requirements of Federal Aviation Administration which restrict building heights as follows:

- Any construction or alteration exceeding 200 feet above ground level
- Any construction or alteration:
  - within 20,000 feet of a public use or military airport which exceeds a 100:1 surface from any point on the runway of each airport with at least one runway more than 3,200 feet
  - within 10,000 feet of a public use or military airport which exceeds a 50:1 surface from any point on the runway of each airport with its longest runway no more than 3,200 feet

Land uses and developments in these areas should avoid potential glare, electronic interference, or smoke that may affect aircraft operations.

# Police and Emergency Services

Claremont sets high standards for public safety and protection. The City's Police Department coordinates with the Los Angeles County Fire Department and the Red Cross to fulfill emergency services and safety needs of residents. The Claremont Police Department serves as the primary responding agency to emergencies, and provides law enforcement services to residences and businesses. The City contracts with the County Fire Department for fire and paramedic response and hazard mitigation. The Red Cross works with the City to manage and operate shelters. The City educates the public regarding disaster prevention and welcomes the help of community volunteers. Public awareness and education provide essential knowledge about how to assess and respond to emergency situations, and increase the community's ability to minimize undesired outcomes.

## Police Services

Until Claremont incorporated in 1907, the Los Angeles County Sheriff provided law enforcement services. The first City Marshal worked part time enforcing the first speed limits and guarding the town at night. Over the years, the Claremont Police force continued to develop with additional members, full facilities, and better compensation. The duty of the police officers also continued to grow in terms of the area covered and population that needed protection.<sup>27</sup>

The Claremont Police Department staff responds to emergency situations within the City and patrols our neighborhoods to promote a

<sup>&</sup>lt;sup>27</sup> Wright. pp. 177-181.

safe environment. The staff also holds official criminal records, investigates crime, and in an emergency, assesses situations and quickly dispatches appropriate emergency responses. The Police Department also utilizes reserve police officers who perform similar duties as regular police officers<sup>28</sup> and enhance police services to the community.

#### **Claremont Policy Facility**

The Police Station located at 570 W. Bonita Avenue no longer meets the needs of the Claremont Police Department. A Space Needs Assessment/Site Feasibility Study for the Police Station, conducted in 2002, identified the facility as being at the end of its useful life. The station suffers from excessive overcrowding, lack of key functional space, wear and tear due to age and round-the-clock usage, inability to address technological changes, and difficulty meeting regulatory requirements, including the Americans with Disabilities Act, CALOSHA, and California Board of Corrections. The study also identified the current site of the Police Station as very challenging to meet the demands of a new police station, if one were to be built on the same site. Any revitalized/expanded or new Police Station must address all of its traditional roles, yet accommodate the expanding needs of Claremont. The need for a new or expanded/improved facility is addressed in Policy 6-9.1.

#### Crime Prevention and Personal Safety

Although the City's crime rate is not considered high in comparison to rates in adjacent cities, the Police Department promotes safety by increasing awareness of child abuse, domestic violence, rape, robbery, burglary, gang violence, check fraud, and identity theft. Crime prevention also involves educating the public about vacation security, business and neighborhood watch programs, security when residents are home alone, information regarding Megan's Law, and poison accidents.

#### Unbiased Policing Policy

The Police Department has adopted an "Unbiased Policing Policy." The Department is committed to unbiased policing; to clarify the circumstances in which officers can consider race, ethnicity, national origin, religion, age, gender, gender identity or sexual orientation, socioeconomic status, and disability when making law enforcement decisions; and to reinforce procedures that serve to assure the public that service and law enforcement are provided in an equitable way.

Profiling is defined as any police-initiated action that relies on the race, ethnicity or national origin, gender, sexual orientation, gender identity, religion, socio-economic status, or disability, rather than the behavior of an individual or information that leads the police to a particular

<sup>&</sup>lt;sup>28</sup> Claremont Police Department website. <a href="http://www.claremontpd.org/uniform\_services/records/records.htm">http://www.claremontpd.org/uniform\_services/records/records.htm</a> (10 October 2005).

individual who has been identified as being or having been engaged in criminal activity.

The policy reads as follows:

- 1) It is the policy of the Claremont Police Department that all police-initiated actions, which includes all investigative detentions, traffic stops, arrests, searches and seizures of persons and/or property by officers, shall be based on a standard of reasonable suspicion or probable cause as required by the Fourth Amendment of the U.S. Constitution and statutory authority, as well as equal protection of laws required by the Fourteenth Amendment of the U.S. Constitution. Officers must be able to articulate specific facts, circumstances, and conclusions which support probable cause or reasonable suspicion for the arrest, investigative detention, search, or traffic stop. Except as provided below, officers shall not consider race, ethnicity, national origin, religion, age, gender, gender identity, or sexual orientation in establishing either reasonable suspicion or probable cause, or as a basis for requesting consent to search.
  - Except as provided below, officers shall not consider race or ethnicity in establishing either reasonable suspicion or probable cause. Similarly, except as provided below, officers shall not consider race, ethnicity, national origin, religion, age, gender, gender identity or sexual orientation, socio-economic status and disability in deciding to initiate either consensual encounters or nonconsensual encounters.
  - Officers may take into account the reported race, age, gender, ethnicity or national origin of a specific suspect or suspects in the same way they would use specific information regarding age, height, weight, etc., about specific suspects.

#### **Community-Oriented Policing**

2)

3)

The Police Department emphasizes community-based policing, and relies on the voluntary assistance of its community members to provide effective and comprehensive policing services. In its efforts to increase public awareness and improve relations with the community, the Police Department coordinates the following community outreach programs:

- Community Emergency Response Team (CERT) Training
- Youth Academy
- Ride-alongs
- Crime Alert Program
- Community Patrol Volunteer Program
- Citizen Police Academy
- Bicycle Safety Programs
- Drug Abuse Resistance Education (D.A.R.E.)
- Senior Outreach Programs

#### **Claremont Police Department**



#### Community Oriented Policing

A philosophy that is oriented toward preventing crime, addressing criminal behavior and responding to citizen concerns. The success of Community Based Policing depends upon collaboration between police and community members to solve problems with innovative solutions.

Claremont Police Commission

- School Resource Officer (SRO)
- Department Tours
- Liaison to the following committees: Teen Committee, Committee on Aging, Committee on Human Relations, Claremont Colleges, and the Ecumenical Council

#### **Police Commission**

The Police Commission, composed of Claremont residents, provides a public forum to discuss police issues including department policies, procedures and police actions, and to help create a climate of mutual respect and partnership among community members and the Police Department. The commission's six areas of best practices include department policy, recruitment and hiring, training, community outreach, technology, citizen complaints, and officer accountability. The commission creates ad hoc committees to address public safety issues within the City and to support unbiased policing by the Police Department.

#### Police Review Ad Hoc Committee (PRAH)

The Police Review Ad Hoc Committee (PRAH) is an advisory subcommittee of the Police Commission. Complaints of police misconduct are investigated by the Police Department and forwarded to the Chief of Police. The Chief forwards these completed investigations to the PRAH for review.

The PRAH is charged with reviewing the investigation and determining if the information gathered in the investigation is satisfactory or if there is additional investigation needed before the investigation can be concluded.

#### Civil Liberties Education and Reporting Program

The Claremont City Council established the Civil Liberties Education and Reporting Program in 2003 to increase awareness of civil liberties and to establish a system to report government actions that violate civil liberties.

#### City Communications System

2

The City operates its own three-channel, Ultra High Frequency (UHF) radio communications system. Two of the channels are utilized by the Police Department and the third is used for all other City departments. The third channel is also used as the Emergency Operations Center (EOC) channel during a disaster.

The communications system includes a local repeater site in the City and a remote repeater site in Chino Hills. The primary communications center is housed in the Police Department and is utilized for daily public safety operations by up to two communications officers. There are additional alternative communications positions in the City Emergency Operations Center and the Mobile Command Post.

#### Foot/Bicycle Patrol

Since 1993, officers have used bicycles to patrol small areas with high visibility access. Bicycles allow for increased contact and trust between police officers and members of the community. These officers also promote bicycle safety education programs to local students participating in youth programs.

#### **Community Patrol Volunteer Program**

Community members over 18 years of age can participate in the Community Patrol Volunteer Program to provide assistance to the Police Department in programs such as vacation house checks, fingerprinting, community patrol, evidence transportation, traffic control, parking enforcement, clerical support, and serving as reserve crossing guards.

#### Explorer Program

The Explorer Program is sponsored by the Police Department and the Boy Scouts of America, and encourages youth interest in law enforcement and community service through practical experience in law enforcement. The program is designed to improve self-confidence, discipline, and build character in youth participants.

#### **Traumatic Intervention Services**

This program provides emotional support services to victims of traumatic events such as deaths, rape, assault, robbery, burglary, and traffic collisions. The service operates with the assistance of community volunteers who provide on-call service.

#### Chaplain Program

3

The Police Department and the International Conference of Police Chaplains sponsor local priests, pastors, and religious leaders to travel with police officers to respond to trauma or deaths, to notify families, and to provide religious services and counseling to trauma victims, involved families, criminals, or City employees requesting their service.

#### Neighborhood Watch

This program emphasizes the importance and effectiveness of crime reporting by neighbors. It allows citizens to report suspicious behavior or incidents to the Claremont Police Department. By encouraging a Neighborhood Watch group in each neighborhood and promoting neighbors to keep an eye on their community, the City is able to increase security for its residents. The program also provides public awareness and prevention seminars.

#### **Business Watch**

This program is sponsored by the Police Department and the Chamber of Commerce, and encourages business owners and operators to educate employees regarding business-related crime prevention. Business-related crimes include credit and check fraud, robbery, burglary, and shoplifting,

# Traffic Safety

Public safety entails road safety for drivers, pedestrians, and bicyclists. Claremont relies on its officers to enforce traffic regulations. Officers in cars and on motorcycles direct enforcement activities to areas with high traffic collision rates, and areas of concern to community members where violations are most common. Radar speed trailers are placed on streets to encourage drivers to drive within the speed limits. A community hotline is used by residents to communicate traffic safety concerns.

#### Traffic and Transportation Commission

The Traffic and Transportation Commission reviews and makes recommendations on issues which help to promote a safe environment while traveling within the City. The commission serves as a liaison between the community and City government in evaluating matters pertaining to traffic and transportation. Traffic safety issues routinely reviewed by the commission include, but are not limited to:

- Traffic circulation around school sites
- Traffic hazard mitigation
- Mitigation of traffic noise and maintenance of good air quality
- Traffic impacts on city streets resulting from proposed development
  - Traffic volumes and speeds on residential streets
- Establishment of city-wide speed limits
- Pedestrian and bicyclist safety issues

#### **Engineering Division**

7

The Engineering Division is responsible for traffic safety features in the City. All traffic safety features are installed and maintained under the direction of the City Traffic Engineer. This includes the installation and maintenance of traffic control devices, as well as the implementation of traffic safety programs and the establishment of traffic regulation within the Municipal Code. Some of the assigned responsibilities of the City's Engineering division include:

- Installation of traffic striping and signage
- Installation of traffic signals
- Review of stop sign requests
- Overview of crosswalk installations
- Radar speed survey
- Review of all traffic control plans
- Review of traffic impact reports and all traffic studies
- Issuance of oversized permits
- Issuance of all permits pertaining to the public right of way
- Insuring proper roadway and traffic control maintenance
- Bikeway planning and implementation
- Pedestrian safety

#### **Mobility and Circulation**

Issues related to mobility and circulation are addressed in Chapter 4, Community Mobility Element.

## **Gang Activities**

Gangs are differentiated from other youth groups by their frequent and intentional involvement in illegal activities and a more developed leadership structure. Many street gang activities in Claremont come from sources outside of the community. There is a loosely knit Claremont gang that dates back several generations. This gang was more concentrated in its activities in the mid-1980s and early '90s. Since that time, a significant number of the member families have moved out of the City, and the gang has returned to being a loose-knit group with little, if any, criminal activity or contacts with the Police. In addition to the activities of this gang, the City geographically borders two areas of Pomona which typically have high incidents of gang activity. Gang activities from these have spilled into Claremont.

Prior to the 1980s, gangs in Los Angeles County were typically neighborhood based, meaning they claimed a particular area, often a neighborhood where a majority of the members lived, and this was considered their "turf." The proliferation of drug sales, especially cocaine, changed this model of thinking for the gangs, and while they still had a home base of sorts, law enforcement saw gangs entering the drug trade in large numbers and expanding their areas of control or sought after turf to include other communities outside of their own, including areas outside of the state. This transitory nature impacts communities like Claremont that typically do not have a large concentration of gang members living in their community. The violence and criminal activity associated with these gang members travels with them as they move about and venture into other areas to establish the gang or to engage in criminal activities. Often, communities that are directly adjacent to or that have freeway access within their community are impacted by gang-related criminal activity to varying degrees, as these gang members utilize the freeways to travel about.

As part of its operational plan, the Police Department assigns a minimum of one detective as its gang specialist. This officer is responsible for disseminating intelligence on gang activity to department personnel. In addition to this detective, department personnel routinely attend gang training, participate in gang-related enforcement efforts in surrounding communities, and are members of various gang intelligence and training groups.

To discourage youth involvement with gangs, the City will continue to provide diverse after-school programs for the City's youth and families. Such programs will engage youth in volunteer and recreational programs that strengthen family and social networks. Job placements and internship programs will help our youth gain job skills and spark positive interests. Joint tutoring programs with The Colleges and the Claremont Unified School District will be geared to raise high school graduation rates.

# Fire Prevention and Protection Services

The first fire protection group in Claremont was made up of a diverse group of volunteers, including representatives from all types of professions. With a college bell as their alarm system, a horse, a cart, and the help of Sanborn fire insurance maps, these volunteers fought fires from 1903 until the 1960s, when the City hired its first fire chief and firemen. The City continued to rely on volunteers to supplement its fire fighters until the City hired an all professional staff in the 1970s.<sup>29</sup>



Los Angeles County Fire Department

Los Angeles County Fire Station 102 is located just south of Base Line Road on Sumner Avenue.

Since 1975, fire services have been provided to residents of Claremont through a contract with the Consolidated Fire Protection District of Los Angeles County. A Los Angeles County Assistant Fire Chief is responsible for communications between the City and the Los Angeles County Fire Department. The Fire Department is responsible for the protection of life and property from losses due to fire, explosion, and other disasters. The City receives wildland fire protection and forestry tree service from the County Fire Department's County Forester and Fire Warden. The City has three Los Angeles County fire stations at the locations listed in Table 6-3; however, since the County serves emergency cases within the county regardless of city boundaries, services from stations in Pomona, San Dimas, or Glendora can be dispatched depending on availability and distance. The city of Upland is also under automatic aid agreement with the County to provide fire protection to the area bounded by Pomello Drive, Mills Avenue, and Foothill Boulevard. The County can also deploy ladder companies from Glendora and Pomona.

All emergency calls are answered by police dispatchers, who redirect fire-related services to the Fire Department. Aside from fire and medical services, every emergency medical incident receives basic life support and advanced life support. The average first-in emergency response time in Claremont is under five minutes, and the average

<sup>&</sup>lt;sup>29</sup> Wright. pp. 171-175.

response time for truck serve is less than eight minutes. The County Fire Department also provides the following services: home fire safety inspection, assistance developing home fire escape plans, business inspections, rescue youth program, fire cause determination, hazardous material inspections, teaching fire prevention in schools, coordinating educational programs with other agencies, hospitals and schools, and answering citizens' questions regarding fire hazards.<sup>30</sup> The Consolidated Fire Protection District is funded by a designated portion of the property taxes paid by the owners of all taxable parcels within Claremont and the unincorporated areas.

Fire Station	Address	Battalion	Equipment	Services
Station 62	3710 N. Mills Ave.	2	3-person assessment engine company (a fire company with some limited paramedic capabilities) and an unstaffed patrol	Fire and emergency basic life support medical services
Station 101	606 W. Bonita Ave.	2	3-person engine company and an unstaffed patrol, and a paramedic 2-person squad	Fire, emergency medical services, advanced life support/ paramedic service
Station 102	4370 Sumner Ave.	2	3-person engine company	Fire and emergency basic life support medical services

Table 6-3 Claremont Fire Station Locations

Source: Los Angeles County Fire Department, 2004.

#### Wildand Fire Protection

The Los Angeles County Fire Department constantly monitors fire hazards in the County, and hosts ongoing programs for investigation and alleviation of hazardous situations. In the event of a major wildfire, the Fire Department warns owners of homes and inhabitants of communities in the path of the flames, and recommends evacuation if the threat is eminent. The responsibility for warning and evacuation is in the hands of the law enforcement agencies. Evacuation can only be recommended, not ordered, since no one can be forced to leave his or her home. Formal evacuation routes are not predetermined due to the unpredictability of a fire. Thus, law enforcement agencies react according to the needs of each situation.

Government Code Section 51178 specifies that the Director of the California Department of Forestry and Fire Protection, in cooperation with local fire authorities, is required to identify areas that are Very High Fire Hazard Severity Zones in Local

## Los Angeles County Fire Department

Los Angeles County Fire Department personnel work to contain the Grand Prix fire burning Claremont hillsides in 2003.



Photo Credit: Dan Sullivan, 2003

<sup>&</sup>lt;sup>30</sup> City of Claremont, Natural Hazards Mitigation Basic Plan. pp. 8-14, 15.

Responsibility Areas. This requirement is based on the Bates Bill, adopted September 29, 1992, which was initiated following the 1991 Oakland Hills Tunnel Fire.

# **Emergency Preparedness**

## **Emergency Operations Center**

The City maintains an Emergency Operations Center (EOC) at City Hall. An alternate EOC, located at the Community Service Facility, can be utilized if the primary EOC is damaged in a disaster. In addition to these EOC facilities, the Police Department maintains a Mobile Command Post that is capable of establishing a field EOC.

#### **Mobile Command Center**

The Police Department maintains the City mobile command center. This vehicle contains two communications positions, amateur radio systems, and a wireless access system. The mobile command center can function as a primary EOC in the event that the designated EOCs were deemed non-operational.



Typically, the command center would function as a field EOC, linking directly with the primary EOC. Field personnel provide updates to the primary EOC through the staff assigned to the command center.

The command center, through its wireless link, can provide real time data and video images to the EOC or any authorized City network site. The link also provides a platform from which the Police Department can transfer business and emergency phone lines, including 911 lines, if the primary communications center were damaged during a disaster.

#### **Mobile Command Center**

The Claremont Police Department Mobile Command Center serves as a portable command post and community resource vehicle.

#### Standardized Emergency Management System (SEMS)

Claremont has adopted the Standardized Emergency Management System (SEMS) for responding to any large-scale disaster requiring a multi-agency and multi-jurisdictional response. Under the SEMS model, five functions activate in the event of a disaster, including:

- Management
- Operations
- Planning and Intelligence
- Logistics
- Finance and Administration

The City has prepared a SEMS Multi-hazard Functional Plan that will allow the City to take advantage of regional, state, and federal resources following any large-scale disaster. The duties of each function are coordinated through the EOC.

#### National Incident Management System (NIMS)

NIMS is the federal equivalent to the SEMS response plan and will become the national standard for responses to large-scale disasters and emergency responses.

#### Community Emergency Response Team (CERT) Program

In 2005, the Claremont Police Department partnered with the Los Angeles County Fire Department to coordinate a CERT program to teach and involve citizens in disaster identification, mitigation, and relief. In addition to public safety protection offered by the City, public education gives each community member the knowledge and power to respond quickly and wisely to disasters. The goal of the program is to minimize hazards by empowering citizens with the information to identify and detect hazards at an early stage, and to facilitate faster recovery. The program educates residents and City administrators who wish to learn about topics such as disaster preparedness, disaster fire suppression, disaster medical operations, search and rescue, disaster psychology and organization, and terrorism. Upon completion, participants will be able to identify hazards likely to impact their homes, perform steps to prepare for such hazards, and utilize basic medical treatments.

#### Mutual Aid

The City relies on mutual aid agreements with adjacent cities, counties, and resources from other government agencies to meet demands regarding emergency services, hospital needs in regional emergencies, and terrorism readiness.

#### Mutual Aid OES (Area D)

The City, through the Police Department, is a member/participant in the State of California Office of Emergency Services (OES) mutual aid and disaster management program. Through "Operational Areas,"

#### Purpose of the SEMS Multihazard Functional Plan

To establish procedures and responsibilities of various city staff in the event of an emergency

– SEMS Multi-hazard Functional Plan

#### CITY OF CLAREMONT GENERAL PLAN

OES staff coordinates training, development of disaster training and response plans, and coordinates the response to disasters and emergency related incidents. A supervisory or management level employee is assigned as the department's liaison to Area D.

The Operation Emergency Management program provides a duty officer on a 24-hour basis to address inquires and concerns from county, local, and state officials regarding potential or escalating emergency conditions.

The City maintains a link to the County Emergency Operations Center. This link provides the City EOC with direct access to Office of Emergency's Management Incident System (EMIS) via microwave and does not rely on typical phone line or computer access points. EMIS provides up to date emergency management information and the ability for the 88 cities in Los Angeles County to provide up-to-minute reports on situations impacting their communities.

#### Mutual Aid Platoon (Area D)

The Police Department participates in a countywide law enforcement mutual aid program managed by the Los Angeles County Sheriff Department, Emergency Operations Bureau. A supervisory or management level employee is assigned as the department's liaison to Area D.

Mutual aid groups are utilized to respond to emergencies, both natural and human-caused, that exceeded the management capabilities of the law enforcement agency that has primary jurisdiction. Agencies participating in the mutual aid platoon system agree to participate in training exercises held annually by each of the areas. Each agency also agrees to send fifty percent of their on-duty personnel to any request for mutual aid.

#### Hospitals and Ambulance Service

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In Claremont, emergency medical services are provided by Fire Station 101's paramedic squad. If that station's squad is busy, another paramedic squad from fire stations outside of Claremont is dispatched. Patients requiring further attention can seek medical assistance at the nearest hospitals, including Pomona Valley Community Hospital in Pomona and San Antonio Community Hospital in Upland. Disaster relief services are provided by the Claremont Chapter of the American Red Cross.

#### Terrorism Readiness and Response

Although terrorism may not appear to be a significant issue in Claremont since no critical or credible targets exist, the City nevertheless prepares its citizens for potential threats through informal seminars. To increase emergency survival during a terrorist attack, the Police Department offers presentations on terrorism readiness and response. The program is an extension of the Department of Justice Office of Community Oriented Policing Homeland Security Program, and educates the community on terrorism, emergency plans, updating emergency supplies, and procedures to follow in case of a terrorist threat or attack. The department also coordinates the Community Emergency Preparedness Action Committee (CEPAC) and Community Emergency Business Action Team (CEBAT).

#### Terrorist Early Warning Group (TEW)

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The Terrorism Early Warning Group supports the County Emergency Operations Center. In the early 2000s, the Operational Area established a response or planning effort to deal with the response to terrorism. It established a Terrorism Working Group, chaired by the County Office of Emergency Management (an interagency entity) that also brings together many of the cities in the county. Key members are the FBI, the Sheriff's Department, city and county fire departments, and the Department of Health Services, as well as the state Office of Emergency Services.

Operationally, the TEW provides support in the event of a potential field response to terrorism. Area Command Teams support field response elements. Area Command Team is the law enforcement term, while Incident Management Team is the fire service counterpart. Both would be present at an actual terrorist event. These teams are essentially the overhead command elements that manage complex incidents in the field.

The TEW provides threat assessments, and works in conjunction with law enforcement agencies throughout the county in providing intelligence information and updates. A supervisory or management level employee from the Police Department is assigned as the departments' liaison to the TEW. CITY OF CLAREMONT GENERAL PLAN

# Public Safety Goals and Policies

These goals and policies outline the City's intent to promote safety and security through prevention and mitigation.

Goal 6-1	Work to promote a safe community in which residents can live, work, and play.
Policy 6-1.1	Foster an environment of trust by ensuring non-biased policing in Claremont, and by adopting policies and encouraging collaboration that creates transparency about the activities of the Police Department.
Policy 6-1.2	Facilitate traffic safety for motorists and pedestrians through proper street design and traffic monitoring.
Goal 6-2	Minimize the risk of injury, loss of life, and damage to property resulting from natural and human-caused disasters and conditions.
Policy 6-2.1	Practice proactive planning and development approaches that require developers to identify potential hazards that might affect a development and mitigate the potential hazards as needed to the satisfaction of the City.
Policy 6-2.2	Enforce Uniform Building Code standards for grading.
Policy 6-2.3	Review and explore disaster preparedness and emergency response capabilities on a regular basis.
Policy 6-2.4	Cooperate with and coordinate emergency preparedness and response programs with jurisdictions, agencies, and organizations such as surrounding cities, The Claremont Colleges, the Claremont School District, and the Los Angeles County Fire Department.
Policy 6-2.5	Continue and expand public educational programs to include all aspects of public safety.
Policy 6-2.6	Maintain a list of public buildings that could support emergency functions in the event of a disaster.
Policy 6-2.7	Require that development of major facilities and high- occupancy buildings in the hazardous zone submit design analysis, soils, geologic, and seismic reports to

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#### PUBLIC SAFETY AND NOISE ELEMENT

the City to indicate that an undue hazard does not exist or would not result from construction on the property.

Policy 6-2.8	Continually review the City's disaster communication system, and update/modify as needed.
Policy 6-2.9	Continue to implement the City's hillside plan to reduce harm to future residents at the urban interface.
Policy 6-2.10	Restrict vehicular and recreational use of the undeveloped foothill areas during critically hazardous periods.
Goal: 6-3	Lower the risks of aircraft accidents.
Policy: 6-3.1	Adhere to airport comprehensive land use plans and

Policy: 6-3.1 Adhere to airport comprehensive land use plans and restrictions established by the Federal Aviation Administration to reduce damage resulting from aircraft accidents.

# Seismic Hazards

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The presence of multiple faults within and near Claremont poses constant seismic threats to residents and workers. Continuing investigation of faults will provide important information to help assess their potential threats. The goals and policies for seismic hazards emphasize land use and building requirements for structures in seismic hazard zones and retrofit of hazardous buildings.

Goal 6-4	Minimize risks to public safety from seismic events.
Policy 6-4.1	Enforce the most recent building codes governing seismic safety and structural design to minimize damage from earthquakes.
Policy 6-4.2	Continue to support efforts to identify location, potential activity, and dangers associated with faults under investigation, and implement recommendations (setbacks, foundation/building design methods, etc.) contained in geotechnical reports.

# **Geologic Hazards**

Development could expose future residents to geologic hazards particularly in hillside areas. The goals and policies of geologic hazards address the need for proper land use requirements to prevent foreseeable geologic hazards.

Goal 6-5	Minimize risks to public safety from geologic events.
Policy 6-5.1	Require geotechnical evaluation and recommendations prior to new development, as appropriate. Such geotechnical evaluation shall analyze the potential hazards from:
	<ul> <li>Landslides</li> </ul>
	Liquefaction
	<ul> <li>Expansive soils</li> </ul>
	<ul> <li>Mud and debris flow</li> </ul>
	Recommendations shall include mitigation to avoid or minimize the identified hazards.

## Flood Hazards

Claremont will protect its residents from flood hazards through structural and non-structural planning such as dam reinforcement and adequate evacuation plans.

Goal 6-6	Minimize the risks associated with storm flooding and dam inundation.		
Policy 6-6.1	Work with the U.S. Army Corps of Engineers and Los Angeles County to ensure dam structures are upgraded as needed to withstand earthquakes and prevent inundation of downstream areas.		
Policy 6-6.2	Work with the U.S. Army Corps of Engineers and Los Angeles County to encourage regular maintenance and monitoring of flood-control facilities.		
Policy 6-6.3	Complete the Chicken Creek flood control measures, and transfer operations and management to Los Angeles County.		

# Fire Hazards

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Since City hillsides are susceptible to wildfire, the City will strive to administer proper fire prevention through public education and land use restrictions. In case of fire emergencies, the City will strive to be sufficiently equipped with facilities and personnel to mitigate fire hazards.

Goal 6-7 Minimize the risks associated with urban and wildland fires.

Policy 6-7.1	Work with the Fire Department to establish minimum standards for water supply and access for fire-fighting equipment.
Policy 6.7-2	Work with Fire Department to enforce restrictions on vehicular and recreational use of foothill areas during critically hazardous periods.
Policy 6-7.3	Enforce building fire codes and ordinances, and continue to research and adopt best practices pertaining to fire management and fire hazards.
Policy 6-7.4	Work with the Fire Department to establish an aggressive fire inspection and code enforcement program.
Policy 6-7.5	Continue to disseminate information relating to fire prevention measures and resident response to emergency situations, with the understanding that an informed public can greatly aid in the reduction of fire loss.
Policy 6-7.6	Continue to work with Los Angeles County Weed Abatement Division to implement and enforce the county's systematic weed abatement program.

# Hazardous Waste Management

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The City will promote proper disposal of hazardous waste material by educating the community of the dangers of improperly handled hazardous materials and by adhering to the guidelines of the Los Angeles County Hazardous Waste Management Plan. This will promote a healthy and safe environment for workers and residents of Claremont.

Goal 6-8	Minimize the improper storage and dumping of hazardous waste materials.	
Policy 6-8.1	Educate residents regarding the types of household hazardous waste and proper manners of disposal, and continue to have yearly hazardous waste round-ups.	
Policy 6-8.2	Utilize the Los Angeles County Hazardous Waste Management Plan as a guide to future hazardous waste management planning efforts.	
Policy 6-8.3	Continue to require that all proposals for businesses involved in hazardous materials use, storage, or transport areas submit a hazards safety plan to	

appropriate City agencies, and the County Fire Department for review of potential hazards.

Policy 6-8.4 Inform residents about the dangers of improper disposal of hazardous materials.

# **Police Services**

The City will strive to provide police services through unbiased staff members and police officers, state-of-the-art facilities, and the use of the latest technologies. Preventative policing practices, communityoriented policing, and use of volunteers and outreach activities are intended to involve the Claremont community in providing comprehensive policing services.

Goal 6-9	Provide effective and comprehensive policing services and enforce laws in an equitable way.
Policy 6-9.1	Provide a state-of-the-art Police Station and up-to-date emergency communications technology for the Claremont Police Department.
Policy 6-9.2	Continue to encourage design concepts that inhibit criminal behaviors.
Policy 6-9.3	Provide timely responses to emergency and non- emergency calls for service 24 hours a day.
Policy 6-9.4	Strive for the smooth and efficient movement of traffic throughout the community.
Policy 6-9.5	Recruit, hire, and train personnel to provide public service in an unbiased manner.
Policy 6-9.6	Continue to develop and implement community oriented Policing Project to foster accountability, mutual trust, and respect between the community and .the Police Department.
Policy 6-9.7	Assign personnel and resources, such that each police patrol unit can maintain 30 to 35 percent "free patrol" time to provide preventative crime patrol, proactive traffic enforcement and regulation, and community- oriented public safety service.
Policy 6-9.8	Initiate proactive crime suppression and prevention strategies throughout the community.

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- Policy 6-9.9 Provide additional, cost-effective public safety services through the utilization of volunteers in our Police Reserve Officer, Community Patrol Volunteer Program, Explorer Program, Traumatic Intervention Service, Chaplain Volunteer Program, and Community Emergency Response Team (CERT).
- Policy 6-9.10 Participate in school liaison activities such as Healthy Start Collaborative Program (School Resource Officer), on-campus probation officer, Drug Abuse Resistance Education (D.A.R.E.), Adopt-a-Cop, Red Ribbon Week, School Attendance Review Board (SARB), and other joint police/school district projects that may be developed in the future.
- Policy 6-9.11 Participate in community outreach activities such as Neighborhood Watch, Business Crime Watch, security surveys, crime prevention presentations, Cubs for Kids, Designated Driver, Bike Safety Rodeos, CERT, Citizen's Academy, and other activities that may be developed in the future.
- Policy 6-9.12 Continue to monitor gang activities in the community, and work with surrounding jurisdictions and outside groups and organizations to prevent criminal activities and gang violence.

## Emergency Services

13

The City will work to provide proper response and preparedness to natural and human-caused disasters by collaborating with other jurisdictions and by abiding by the City's Emergency Plan. The City will continue public educations regarding emergency preparedness to protect its citizens in case of local, regional, and national threats and emergencies.

Goal 6-10	Strive to maintain the highest level of emergency preparedness for natural and human-caused disasters and threats.
Policy 6-10.1	Educate residents of hazards and threats addressed in the Claremont Emergency Plan/SEMS Multi-hazard Functional Plan and the Natural Hazard Mitigation Basic Plan, and use these plans as a guide to prevention and mitigation of natural and human-caused hazards.
Policy 6-10.2	Educate City staff to follow established procedures and

responsibilities stated in the Emergency Plan/SEMS

#### CITY OF CLAREMONT GENERAL PLAN

Multi-hazard Functional Plan and the Natural Hazard Mitigation Basic Plan in the event of an emergency.

Policy 6-10.3	Complete implementation of a reverse 911 system to facilitate evacuation in case of an emergency.
Policy 6-10.4	Respond to emergency calls for service within an average of less than four minutes.
Policy 6-10.5	Work to ensure the adequacy of disaster response and coordination of all segments and populations in the community.
Policy 6-10.6	Continue to have a paramedic squad assigned within Claremont boundaries.

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# Noise

Excessive noise can disrupt our lives. From the continuous thrum of cars and trucks traveling the freeways to the unnerving whine of gasoline-powered leaf blowers on an otherwise quiet morning, noise can interrupt our conversations, our thoughts, and our leisure activities. Noise sensitivity varies depending on the time of day, its duration and pitch, and preferences of individuals. Despite this variability, most residents agree that too much noise or the wrong type of noise irritates us and can adversely affect our health.

In Claremont, transportation corridors are the major source of noise. The 10 Freeway, the 210 Freeway, and the Metrolink and planned Gold Line train tracks all traverse the breadth of the City west to east. In addition, aircraft operations at Cable Airport and Brackett Field, and aircraft flights from Ontario International Airport, fly over Claremont.



#### San Bernardino Metrolink Line

The San Bernardino Line is Metrolink's busiest line. The line connects downtown Los Angeles, Union Station to San Bernardino. Over 30 trains stop at Claremont TransCenter on a daily basis.

## Scope of Noise Element

In recognition of the adverse health effects associated with excessive noise, the California Government Code, Section 65302(f) very specifically identifies the types of community noise to be addressed in the General Plan. The Noise Element is to identify noise sources from:

- Highways and freeways
- Primary arterials and major local streets
- Passenger and freight on-line railroad operations and ground rapid transit systems
- Commercial, general aviation, heliport, and military airport operations, aircraft over-flights, jet engine tests stands, and all other ground facilities and maintenance functions related to airport operations
- Local industrial plants, including, but not limited to, railroad classification yards

 Other stationary ground noise sources identified by local agencies as contributing to the community noise environment

### Noise Metrics

Evaluating noise is complex. The unit of measurement is an Aweighted sound pressure level, or dB(A), which accounts for sound pressure level, as well as the pitch of sound and the way the average human ear responds to the pressure and pitch. Health considerations associated with excessive noise exposure include hearing loss or damage, interference with oral communication, and interference with sleep. At prolonged exposure at sound levels over 85 dB(A), a person experiences hearing loss. At 60 dB(A), noise impairs speech intelligence, and sound levels over 40 to 45 dB(A) can disturb sleep.<sup>31</sup>

To account for the fact that noise during night-time hours can be more irksome than day-time noise, acousticians have developed noise metrics that apply a weighed ambient noise level average over a 24-hour period, giving "penalties" to noise that occurs during the 10:00 P.M. to 7:00 A.M. period. These metrics are defined as either the Community Equivalent Noise Level (CNEL) or Day-Night Level (Ldn). Noise contour maps – similar to topographic maps that show steepness of terrain – can then be developed to identify noise level averages throughout the community.

## Noise Conditions in 2005

Figure 6-6 shows noise exposure contours in the City of Claremont, represented by Ldn, for baseline year 2005. These contours take into account the following noise sources.

### **Traffic Noise**

17

Noise from the freeways crossing Claremont exceeds 65 Ldn, which is generally considered a threshold noise level for residential use.<sup>32</sup> Freeways are under the state's jurisdiction, and local jurisdictions encountered difficulties through the years having Caltrans address community noise concerns. Concerned Claremont community members organized Citizens Against Freeway Noise following the opening of the 210 Freeway. The group held public meetings to

PAGE 6-40

<sup>&</sup>lt;sup>31</sup> Wieland Associates, Inc., Evaluation of the Existing Noise Environment for the City of Claremont General Plan, February 2005, p.

<sup>5.</sup> <sup>32</sup> Wieland Associates, Inc., p. 10.



---- 60 CNEL ---- City Boundary ----- 60 CNEL ---- Sphere of Influence 65 CNEL 70 CNEL

Source: Wieland Associates, 2005.

• 75 CNEL

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Figure 6-6 Noise Contours 2005 Claremont general plan address noise abatement issues and made recommendations regarding freeway noise impacts in Claremont. Caltrans has refused to implement any of these recommendations, and noise from the freeway continues to rise as the number of vehicles using the freeway increase. As a result, noise from the freeway remains an important issue for many residents in the community. To achieve any relief from the noise, Claremont will need to continue to press Caltrans and state and federal legislators for noise mitigation programs.

#### **10** Freeway

Although only a small segment of the 10 Freeway crosses Claremont, noise surveys show an Ldn level of 70 to 74 dB near the 10 Freeway, impacting residential neighborhoods along the route. Noise emanating from the 10 Freeway is due in part to the rough freeway surface, and thus far remains unmitigated by Caltrans.<sup>33</sup>

#### **210** Freeway

Noise surveys undertaken in 2003-2004 showed an Ldn level of 67 to 72 dB near the 210 Freeway. Noise concerns and abatement are similar to the 10 Freeway. At the time of freeway planning and construction, Claremont residents monitored Caltrans' efforts to ensure that freeway noise would not adversely impact the residential neighborhoods flanking the route. However, after the 210 Freeway opened and traffic volumes increased, the sound levels exceeded those predicted by planning models, negatively affecting a very large section of the City. Causes for the excessive noise includes poor choice in paving material, the grade changes at the east and west ends of the City, and lack of landscaping.



33 Urban Crossroads, Inc. Notes from Foothill Freeway Impacts. 29 January 2003. and State Route Freeway Draft Noise Impact Assessment. 9 January 2004.

#### Major and Secondary Arterials

Residents near Major and Secondary Arterial roadways also experience high noise levels during peak commute hours. Community noise monitoring and modeling studies conducted in 2004 indicated that noise levels along most major roadways in Claremont exceed the 65 Ldn threshold.

	Table 6-4				
<b>Arterial Segments</b>	Generating an	Ldn in	Excess	of 65	dB

Arterial	Segment		
Arrow Highway	West City limits to Indian Hill Boulevard		
Base Line Road	N. Towne Avenue to East City limits		
Foothill Boulevard	N. Towne Avenue to East City limits		
Indian Hill Boulevard	Arrow Highway to Foothill Boulevard.		
Monte Vista Avenue	Claremont Boulevard. to Base Line Road		
N. Towne Avenue	Foothill Boulevard. to Base Line Road		

#### Railway Noise

The Metrolink San Bernardino County Line, operated by Southern California Regional Rail Authority (SCRRA), stops at the Claremont Station. The line operates seven days a week, with trains running between 4:00 A.M. to 10:00 P.M., with the schedule varying on weekends and weekdays. The noise levels from the trains are within the required sound limits, but the whistle and warning bells are a source of annoyance.

Once fully operational, the Metro Gold Line light-rail passenger service will travel from the Montclair Transit Center to Los Angeles' Union Station. Through Claremont, the Gold Line will run along tracks parallel to the Metrolink route. This increased rail traffic will elevate the bell and whistle noise from the trains through the City, and depending upon Gold Line schedules and train frequency, some form of noise abatement may be needed.

#### **Cable Airport**

Cable Airport is the largest privately owned airport open to the public in the country and was established in 1945 by Dewey and Maude Cable.

#### Aircraft Noise

Although not as significant as the other noise sources, airplanes and helicopters represent a third source of transportation-related noise in Claremont. The proximity of Cable Airport, Ontario International Airport, and Brackett Field, and law enforcement patrol helicopters, all contribute to aircraft noise in our skies.



#### Cable Airport

Cable Airport, located just beyond the Claremont city limit in Upland, is a privately owned and operated general aviation facility that allows public access. Measured noise contours associated with Cable Airport operations, shown in Figure 6-7, indicate that critical noise contours do not impact any residential neighborhoods in Claremont, although the eastern edge of Pitzer College is marginally impacted by aircraft noise. Problems arise more from overflights during the day. Any increase in activity at Cable Airport could impact neighborhoods and The Colleges along Claremont's eastern border.

Figure 6-7 Cable Airport Noise Contours



#### **Ontario International Airport**

Ontario International Airport serves over seven million passengers annually, and its capacity is increasing as Inland Empire air cargo service and passengers continue to grow. The airport's proximity to Claremont provides convenient access for trips, both domestic and international travel.

Aircraft take-offs from Ontario International Airport impact the local environment since the established flight path for aircraft departing the airport follows the 10 Freeway through the south part of Claremont. The noise impacts increase when pilots deviate from the established flight path by turning early and flying north over the central part of Claremont.

Over the years, Claremont has worked with officials from the Los Angeles World Airports (LAWA), which operates Ontario International Airport, to minimize the "early turns." LAWA established a "no earlyturns" notification program to increase pilot awareness regarding noise intrusion over the City of Claremont. The program instructs the pilots that they are not to fly north over Claremont except when conditions for traffic safety dictate alternative flight paths. This program has helped reduce the number of early turns. Reducing early turns requires constant monitoring of the number of early turns and the on-going efforts of LAWA to continually remind pilots of the no early turns policy.

#### **Brackett Field**

Brackett Field, also a general aviation airport, is owned by Los Angeles County and services private and business aircraft. The airport, located in La Verne, serves around 2,500 annual passengers. Although Brackett Field's noise contours do not impact Claremont, flight paths cross over the City, and Claremont residents occasionally voice concerns over associated noise.

#### Helicopters

Helicopter noise can be more irritating than noise from other aircraft because helicopters operate at low altitudes and produce more noise. Air surveillance and patrol are essential public safety services that often involve helicopter operations, and we tend to tolerate this occasional noise. Helicopter operations also include news and traffic monitoring helicopters. However, helicopter operations during late-night hours can be bothersome, and the frequency of helicopter operations has increased since the opening of the 210 Freeway.

#### Non-Transportation Noise Sources

Noise sources are not limited to planes, trains, and automobiles. In Claremont, activities in our commercial and industrial districts are potential stationary noise sources. Because most business are low scale, low intensity, and conducted indoors, with the exception of vehicle sales, noise generally is limited to that associated with loading dock operations, frequent truck uses, mechanical equipment, and use of outdoor paging systems. The City regulates construction activity to prevent disturbances at night and on weekends.

Claremont residents value their quiet residential neighborhoods. However, this quietness can be interrupted by noise generating from property maintenance equipments such as lawnmowers or home repair activities. Such activities conducted at early morning and late evening hours can disturb sleep and affect quality of living. Implementation of the City's noise regulations will help maintain optimal interior and exterior noise levels within residential areas.

## Noise and Land Use Compatibility Guidelines

Integral to sustaining our quality of life is ensuring we live in an environment where we can hear ourselves think, enjoy outdoor activities free from excessive or irritating noise, and sleep soundly with our windows open. Students in our schools and at The Colleges deserve and benefit from quiet places to study. Our goals are twofold: 1) to plan land uses that avoid noise/land use conflicts to the greatest extent possible, and 2) to mitigate noise sources that impact our quality of life.

Table 6-5 sets forth the guidelines we use for planning new land uses and the goals we seek to achieve for indoor and outdoor noise environments. Of particular importance are the standards for residential land uses, whereby an exterior noise level of 65 Ldn (70 Ldn for higher-density developments) is considered the maximum acceptable level. This 65 Ldn standard also applies to schools.

### Noise Impact Areas – Baseline Conditions

Based on noise measurements obtained during 2003-2004, the City developed noise contour maps that illustrate 24-average noise conditions throughout Claremont. Figure 6-6 is the noise contour map for baseline year 2005.

For the most part, residential neighborhoods in Claremont experience noise environments consistent with the City's guidelines. However, homes along the 10 Freeway and the 210 Freeway are exposed to noise levels at or above 65 Ldn. Residential properties that back up to Foothill Boulevard also lie within the 65 to 70 Ldn contour. Other noise-sensitive uses exposed to higher noise levels include:

- Claremont Adult School
- The Claremont Colleges
- Community Day School
- Mountain View Elementary School
- San Antonio High School
- School of Theology at Claremont
- Mallows Park
- Memorial Park
- Rancho San Jose Park

Property Receiving Noise		Maximun (Ldn or (	n Noise Level CNEL, dBA)
Type of Use	Zoning Designations	Interior	Exterior <sup>3</sup>
	Hillside		
	Rural		
	Very Low	45	65
Residential	Low		
a.	Low Medium		
	Medium	45	65 / 70 <sup>1</sup>
	High	45	70 <sup>1</sup>
	Professional Commercial		
	Neighborhood		
	Limited		70
Commercial and Office	Major		
	Highway		
	Freeway		
	Professional Office	50	70
Business Park	Business Park	55	75
Dublic /Institutional	Schools	50	65
Public/ Institutional	All others	50	70
Open Space	Active Open Space	-	70
Open Opace	Passive Open Space		70 /65²

#### Table 6-5 Claremont Land Use/Noise Guidelines

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<sup>1</sup> Maximum exterior noise levels up to 70 dB CNEL are allowed for Multiple-Family Housing.

<sup>2</sup> Where quiet is a basis required for the land use.

<sup>3</sup> Regarding aircraft-related noise, the maximum acceptable exposure for new residential development is 60 dB CNEL.

### Noise Impact Areas -- Year 2025 Conditions

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Land use policy set forth in the Land Use, Community Design, and Heritage Preservation Element provides for some moderate growth with the inclusion of mixed use designations. Thus, any change in noise levels over time will be attributable to increased traffic volumes and projected land use development activity. Figure 6-8 shows noise exposure contours in the City of Claremont for the projected future noise environment based on future traffic volumes.



**Noise Contours** 

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----- City Boundary

----- 60 CNEL 65 CNEL 70 CNEL 75 CNEL - - - Sphere of Influence

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Source: Wieland Associates. 2005.



Figure 6-8 Future Noise Contours Claremont general plan

## Noise Goals and Policies

The goals and policies regarding community noise aim to abate noise and preserve high quality of life for Claremont residents. The City will maintain a peaceful environment by identifying noise impacts and mitigating noise problems through acoustical treatments and appropriate land use policies.

#### **Transportation-Related Noise**

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Transportation routes represent the predominant noise source in Claremont. Sounds emitted from rail, aircraft, and automobiles can be mitigated through sound barriers and a stricter adherence to noise level requirements. Since most transportation-related noise problems are regional or outside the City's jurisdiction, the City will negotiate/work with responsible agencies to address noise concerns.

Goal 6-11	Work with other agencies to minimize the impact of transportation-related noise, including noise associated with freeways, rail lines, and airports.
Policy 6-11.1	Require development which is, or will be, affected by railroad noise to include appropriate measures that will minimize adverse noise effects to the City's future residents.
Policy 6-11.2	Encourage existing City vehicles and equipment to the extent practical to reduce or eliminate unnecessary noise.
Policy 6-11.3	Participate with federal, state, and local government agencies in the development and implementation of noise abatement programs.
Policy 6-11.4	Support the efforts of local property owners and residents to reduce noise impacts associated with the 10 and 210 Freeways.
Policy 6-11.5	Work with and monitor the efforts of the Los Angeles County Metropolitan Transportation Authority and other responsible agencies to minimize any noise impacts associated with Gold Line operations.
Policy 6-11.6	Work with Southern California Regional Rail Authority so that noise intrusions from operation of Metrolink trains are minimized in neighborhoods along the commuter line.

#### CITY OF CLAREMONT GENERAL PLAN

- Policy 6-11.7 Encourage the operators of Cable Airport (City of Upland) and Brackett Field (City of La Verne and the County of Los Angeles) to ensure that the users of the airports know and obey the flight-pattern requirements and altitude restrictions.
- Policy 6-11.8 Encourage the installation of noise-mitigating equipment and noise-attenuation devices at Ontario International Airport, and encourage full evaluation of noise impacts on major changes related to operations at Ontario International Airport.
- Policy 6-11.9 Continue to work with Los Angeles World Airport and Federal Aviation Administration officials to minimize noise impacts from aircraft take-offs from Ontario International Airport. Efforts should include ensuring established flight patterns are adhered to utilizing technically more advanced, less noisy aircraft.
- Policy 6-11.10 Persuade operators of helicopters within the Claremont planning area to modify operational procedures, to the extent possible, to reduce noise levels produced by helicopters.

### Non-Transportation Noise Sources

Goal 6-12	Minimize the impact of excessive noise levels throughout the community, and adopt appropriate noise level requirements for all land uses.
Policy 6-12.1	Use noise contour maps and noise/land use compatibility criteria in planning and development decisions.
Policy 6-12.2	Develop standards and encourage private property owners to locate, screen, and/or buffer equipment in order to reduce noise impacts on surrounding areas.
Policy 6-12.3	Minimize noise from property maintenance equipment, construction activities and other non transportation noise sources by enforcing designated construction and maintenance hours.
Policy 6-12.4	Require mitigation of any potential noise impacts before allowing mining of aggregate resources.

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### Claremont, California Municipal Code

### TITLE 16 ZONING

Chapter 16.154 ENVIRONMENTAL PROTECTIVE STANDARDS

## **16.154.020 NOISE AND VIBRATION STANDARDS**

#### A. Declaration of Policy

In order to control unnecessary, excessive, and annoying noise and vibration in the City of Claremont, it is hereby declared to be the policy of the City to prohibit such noise and vibration generated from or by all sources as specified in this section.

B. Decibel Measurement Criteria

Any decibel measurement made pursuant to the provisions of this section shall be based on a reference sound pressure of 20 micro-pascals as measured with a sound level meter using the "A" weighted network (scale) at slow response.

C. Designated Noise Zones

The properties hereafter described are hereby assigned the following noise zones:

NOISE ZONE I: All single, double and multiple family residential properties.

- NOISE ZONE II: All commercial properties.
- NOISE ZONE III: All manufacturing or industrial properties.
- D. Exterior Noise Standards

1. The Base Noise Level is the ambient noise level or the Ambient Base Noise Level, whichever is higher. The Ambient Base Noise Levels are as follows:

Noise Zone	Maximum Allowable Type of Land Use	<u>Time Interval</u>	Exterior Noise Level
I	Single, double or multiple family residential (RS, HC, RR, AV, H or RM)	10:00 p.m. to 7:00 a.m.	55
		7:00 a.m. to 10:00 p.m.	60
II	Commercial (CP, CN, CL, CH, CV & CF)	10:00 p.m. to 7:00 a.m.	60
		7:00 a.m. to 10:00 p.m.	65
ш	Industrial (B/IP)	Anytime	70

Each of the noise limits above shall be reduced 5 dBA for noise consisting of impulse or simple tone noise.

2. It shall be unlawful for any person at any location within the incorporated area of the City to create any noise or allow the creation of any noise on the property owned, leased, occupied, or otherwise controlled by such person, which causes the noise level when measured on the property line of any other property to exceed the basic noise level as adjusted below:

Basic Noise Level for a cumulative period of more than 15 minutes in any one hour; or

Basic Noise Level plus 5 dBA for a cumulative period of more than 10 minutes in any one hour; or

Basic Noise Level plus 14 dBA for a cumulative period of more than 5 minutes in any one hour; or

Basic Noise Level plus 15 dBA at any time.

3. If the measurement location is a boundary between two different noise zones, the lower noise level standard shall apply.

4. If the intruding noise source is continuous and cannot reasonably be discontinued or stopped for a time period whereby the ambient noise level can be determined, the measured noise level obtained while the noise is in operation shall be compared directly to the allowable noise level standards as specified respective to the measurement location's designated land use and for the time of day the noise level is measured.

The reasonableness of temporarily discontinuing the noise generation by an intruding noise source shall be determined by the Director or his/her duly authorized deputy for the purpose of establishing the existing ambient noise level at the measurement location.

- E. Interior Noise Standards
  - 1. The interior Ambient Noise Level or the Ambient Base Noise Level is defined as:

Noise Zone	Type of Land Use	Time Interval	Allowable Interior Noise Level
All	Residential	10:00 p.m. to 7:00 a.m.	37 dBA
		7:00 a.m. to 10:00 p.m.	47 dBA

Each of the noise limits specified above shall be reduced by 5 dBA for impulse or simple tone noise.

2. It shall be unlawful for any person at any location within the incorporated area of the City to create any noise or to allow the creation of any noise on property owned, leased, occupied or otherwise controlled by such person which causes the noise level when measured within any other residential dwelling unit in any noise zone to exceed the Interior Basic Noise Standard in the manner described in Section 16.154.020.D.2.

3. If the intruding noise source is continuous and cannot reasonably be discontinued or stopped for a time period whereby the ambient noise level can be determined, the same procedures specified in Section 16.154.020.D.2 shall be deemed proper to enforce the provisions of this section.

#### F. Exemptions

The following activities shall be exempted from the provisions of this chapter:

1. City approved and/or sponsored activities conducted at public parks, facilities, and/or playgrounds, and on public or private school or college grounds including, but not limited to, athletic and school entertainment events between the hours of 7:00 a.m. and 10:00 p.m.

2. Occasional outdoor gatherings, dances, shows, and sporting and entertainment events provided said events are conducted pursuant to a permit or license issued by the City relative to the staging of said events.

3. Any mechanical device, apparatus, or equipment used, related to or connected with emergency machinery, vehicle, work, or warning alarm or bell provided the sounding of any bell or alarm on any building or motor vehicle shall terminate its operation within 30 minutes in any hour of its being activated.

4. Noise sources associated with or vibration created by construction, repair, remodeling or grading of any real property, or during authorized seismic surveys, provided:

a. Activities take place between the hours of 7:00 a.m. and 8:00 p.m. weekdays and Saturdays, excluding national holidays; and

b. Noise levels, as measured on residential properties, do not exceed 65 dBA for a cumulative period of more than 15 minutes in any one hour, 70 dBA for a cumulative period of more than 10 minutes in any one hour, 79 dBA for a cumulative period of more than 5 minutes in any one hour or 80 dBA at any time; and

c. Any vibration created does not endanger the public health, welfare, and safety.

Only that construction, repair, remodeling and grading activity that does not exceed the noise levels set by Section 16.154.020.D may occur on Sundays and national holidays.

5. All mechanical devices, apparatus or equipment associated with agricultural operations provided:

a. Operations take place between 7:00 a.m. and 8:00 p.m. weekdays and Saturdays, excluding national holidays, and operations do not take place on Sundays or national holidays, or

b. Such operations and equipment are utilized for protection or salvage of agricultural crops during periods of potential or actual frost damage or other adverse weather conditions, or

c. Such operations and equipment are associated with agricultural pest control through pesticide application provided the application is made in accordance with permits issued by or regulations enforced by the California Department of Agriculture.

6. Noise sources associated with the maintenance of real property provided said activities are approved by the Director and take place between the hours of 7:00 a.m. and 8:00 p.m. on any day except Sunday, or between the hours of 9:00 a.m. and 8:00 p.m. on Sunday. Lawn mowers, edgers, and similar lawn and garden maintenance equipment shall be exempted only until January 1, 1980.

- 7. Any activity to the extent regulation thereof has been preempted by state or federal law.
- G. Schools, Churches, Libraries, Health Care Facilities-Special Provisions

It shall be unlawful for any person to create any noise which causes the noise level at any school, hospital or similar health care institution, church, or library while the same is in use, to exceed the noise standard specified in Section 16.154.020.D prescribed for the assigned noise zone in which the school, hospital, church or library is located without the written consent of the affected institution.

#### H. Special Provisions

1. Air Conditioning and Refrigeration

Until January 1, 1980, the noise standards enumerated in Sections 16.154.020.D and 16.154.020.E shall be increased 5 dBA where the alleged intruding noise source is an air conditioning or refrigeration system or associated equipment which was installed prior to the effective date of the ordinance.

2. Solicitors—Use of Loud Noise, etc., to Advertise Goods, etc.

No solicitor or any person on his or her behalf shall shout, cry out or use any device or instrument to make sounds for the purpose of advertising.

#### 3. Animal Noises

See Section 6.12.190 of the Claremont Municipal Code.

4. Radios, Television Sets, Musical Instruments and Similar Devices

No person shall operate or permit the operation or playing of any device which reproduces, produces or amplifies sound, such as a radio, musical instrument, drum, phonograph, or sound amplifier, in such a manner as to create a noise disturbance:

a. Across any real property boundary or within Noise Zone I, between the hours of 10:00 p.m. and 7:00 a.m. on the following day (except for activities for which a permit has been issued by the City).

b. At 50 feet (15 meters) from any such device, if operated on or over any public right-ofway.

#### 5. Loading and Unloading for Nonresidential Uses

No person shall cause the loading, unloading, opening, closing, or other handling of boxes, crates, containers, building materials, garbage cans, or similar objects between the hours of 10:00 p.m. and 7:00 a.m. the following day in such a manner as to cause a noise disturbance across a residential real property boundary or within Noise Zone I.

### 6. Vehicle Repairs and Testing

No person shall cause or permit the repairing, rebuilding, modifying, or testing of any motor vehicle, motorcycle, or motorboat in such a manner as to create a noise disturbance between the hours of 10:00 p.m. and 8:00 a.m. the following day across a residential real property boundary or within Noise Zone I.

### 7. Airport and Aircraft Operations

a. The Director shall consult the nearby airport proprietors to recommend changes in airport operations to minimize any noise disturbance which the airport owner may have authority to control in his or her capacity as proprietor.

b. Nothing in this section shall be construed to prohibit, restrict, penalize, enjoin, or in any manner regulate the movement of aircraft which are in all respects conducted in accordance with, or pursuant to, applicable federal laws or regulations.

#### 8. Railroads

The City does hereby adopt all provisions of the Railroad Noise Emission Standards (CFR, Chapter 1, Part 20, 41FR2184, January 14, 1976) and shall enforce them as indicated therein.

#### 9. Motor Vehicles

(See Section 10.52.010 of the Claremont Municipal Code for special routing of vehicles in excess of 10,000 gvw.)

(See Section 10.48.010 of the Claremont Municipal Code for sections on speed control.)

The City does hereby adopt all provisions of the State Motor Vehicle Code pertaining to noise emissions including, not but limited to: Sections 23130, 23130.5, 27150.1, 27150.7, 27151, 27160, 27502, 27503, 38275, and 38280 and shall enforce them as indicated therein.

#### 10. Tampering

The following acts or the causing thereof are prohibited:

The removal or rendering inoperative by any person other than for the purposes of maintenance, repair, or replacement, of any noise control device or element of design or noise label of any product identified under Section 4.3.6.\* The Director may, by regulation, list those acts which constitute violation of this provision.

\* U. S. Environmental Protective Agency Model Comm. Noise Control Ordinance, 9/1975 Document EPA 550/9-76-003.

#### 11. Administration

The preceding list of provisions are individually exclusive and inclusive. Any act creating or permitting the creation of a noise disturbance as defined by this title, not otherwise excluded by the preceding section of this title, shall constitute a violation of this title and shall be abated as such.

I. Noise Level Management

For enforcement of applicable provisions herein decibel values are a basis of violation, the City will establish a procedure for measurement including equipment, technique, calibration and other items that may be appropriate.

J. Vibration

Notwithstanding other sections of this chapter, it shall be unlawful for any person to create, maintain or cause any ground vibration which is perceptible without instruments at any point on any affected property adjoining the property on which the vibration source is located. For the purpose of this chapter, the perception threshold shall be presumed to be more than 0.05 inches per second RMS vertical velocity.

K. Proposed Developments

Each department whose duty it is to review and approve new projects or changes to existing projects that result or may result in the creation of noise shall consult with the Director prior to any such approval. If at any time the Director has reason to believe that a standard, regulation or action, or proposed standard, regulation or action of any department respecting noise does not conform to the provisions as specified in this chapter, the Director may request such department to consult with him or her on the advisability of revising such standard or regulation to obtain conformity.

L. Noise Variance Procedure

The owner or operator of a noise or vibration source which violates any of the provisions of this chapter may file an application with the Director for a variance from the provisions thereof wherein said owner or operator shall set forth all actions taken to comply with said provisions, the reasons why immediate compliance cannot be achieved, a proposed method of achieving compliance, and a proposed time schedule for its accomplishment. The application shall be accompanied by a fee as established, and amended from time to time, by the City Council. A separate application shall be filed for each noise source; provided, however, that several mobile sources under common ownership, or several fixed sources on a single property, may be combined into one application. Upon receipt of a complete application and fee, the Director shall refer it with his/her recommendations thereof to the Planning Commission at their next available meeting for action thereon in accordance with the provisions of this chapter.

M. Planning Commission Responsibility

The Planning Commission shall evaluate all applications for variance from the requirements of this chapter and may grant said variances with respect to time for compliance, subject to such terms, conditions and requirements as it may deem reasonable to achieve maximum compliance with the provisions of this chapter. Said terms, conditions, and requirements may include, but shall not be limited to limitation on noise levels and operating hours. Each such variance shall set forth in detail the approved method of achieving maximum compliance and a time schedule for its accomplishment. In its determinations said commission shall consider the following:

- 1. Magnitude of nuisance caused by the offensive noise.
- 2. The uses or property within the area of impingement by the noise.
- 3. The time factors related to study, design, financing and construction of remedial work.
- 4. The economic factors related to age and useful life of the equipment.
- 5. The general public interest, welfare and safety.

Any variance granted by the Commission shall be by resolution and shall be transmitted to the Director for enforcement. Any violation of the terms of said variance shall be abated as provided for in Chapter 16.026 of this title.

#### N. Appeals

Appeals may be filed in accordance with existing provisions of City ordinances governing zoning variances.

#### O. Prima Facie Violation

Any noise exceeding the noise level standards for a designated noise zone as specified in Sections 16.154.020.D and 16.154.020.E or vibration exceeding the standards as specified in Section 16.154.020.J of this chapter, shall be deemed to be prima facie evidence of a violation of the provisions of this chapter.

P. Delay in Implementation—Fixed Noise Source

None of the provisions of this chapter shall apply to a fixed sound source during the period commencing the effective date of this chapter and terminating 90 days thereafter.

Q. Vibration and Climatic Influences

No operation or activity shall create any of the following effects to the extent they are detectable without the use of instruments at any location outside of the lot upon which said operation or activity is conducted.

- 1. Vibration of the ground.
- 2. Change of air temperature or humidity.

- 3. Wind.
- 4. Dust or other airborne particulate matter.
- 5. Toxic or noxious matter. (08-05)

## **Contact:**

City Clerk: 909-399-5460

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APPENDIX B: Construction Noise Analysis Results

Report date: Case Description: 7/19/2022 1030 West Foothill Blvd Residential Project

				Red	ceptor #1		
		Baselines	(dBA)				
Description	Land Use	Daytime	Evening	Night			
Demolition	Residential	79	9 79	)	79		
				Equipn	nent		
				Spec	Actual	Receptor	Estimated
		Impact		Lmax	Lmax	Distance	Shielding
Description		Device	Usage(%)	(dBA)	(dBA)	(feet)	(dBA)
Concrete Mixer Truck		No	40	1	78.8	140	0
Excavator		No	40	1	80.7	140	0
		N	10			1.10	<u> </u>

		10	00.7	110
Excavator	No	40	80.7	140
Excavator	No	40	80.7	140

					Results
		Calculated			
Equipment		*Lmax	Leq		
Concrete Mixer Truck		69.9	)	65.9	
Excavator		71.8	5	67.8	
Excavator		71.8	5	67.8	
Excavator		71.8	5	67.8	
	Total	71.8	}	73.4	

\*Calculated Lmax is the Loudest value.

Report date:7/19/2022Case Description:1030 West Foothill Blvd Residential Project

				Re	ceptor	#1		
		Baselines	(dBA)					
Description	Land Use	Daytime	Evening	Night				
Site Preparation	Residential	7	9 79		79			
				Equipr	nent			
				Spec	A	ctual	Receptor	Estimated
		Impact		Lmax	L	max	Distance	Shielding
Description		Device	Usage(%)	(dBA)	(0	dBA)	(feet)	(dBA)
Dozer		No	40			81.7	140	0
Dozer		No	40			81.7	140	0
Dozer		No	40			81.7	140	0
Tractor		No	40		84		140	0
Tractor		No	40		84		140	0
Tractor		No	40		84		140	0
Tractor		No	40		84		140	0
				Result	S			
		Calculated	d (dBA)					

Equipment	*Lmax Le	9
Dozer	72.7	68.7
Dozer	72.7	68.7
Dozer	72.7	68.7
Tractor	75.1	71.1
Total	75.1	78.7

\*Calculated Lmax is the Loudest value.

Report date: 7/19/2022 Case Description: 1030 West Foothill Blvd Residential Project

				Rec	cept	or #1		
		Baselines	(dBA)					
Description	Land Use	Daytime	Evening	Night				
Grading	Residential	79	) 79	)	79			
				Equipm	nent			
				Spec		Actual	Receptor	Estimated
		Impact		Lmax		Lmax	Distance	Shielding
Description		Device	Usage(%)	(dBA)		(dBA)	(feet)	(dBA)
Excavator		No	40	)		80.7	140	0
Grader		No	40	)	85		140	0
Dozer		No	40	)		81.7	140	0
Tractor		No	40	)	84		140	0
Tractor		No	40	)	84		140	0
Tractor		No	40	)	84		140	0
				Results	5			
		Calculated	l (dBA)					
Equipment		*Lmax	Leq					
Excavator		71.8	67.8	:				
Grader		76.1	L 72.1					
Dozer		72.7	68.7	,				
Tractor		75.1	l 71.1					
Tractor		75.1	L 71.1					
Tractor		75.1	L 71.1					

Total

78.3 \*Calculated Lmax is the Loudest value.

76.1

Report date: Case Description: 7/19/2022 1030 West Foothill Blvd Residential Project

---- Receptor #1 ----

					neeepter	
		Baselines (	dBA)			
Description	Land Use	Daytime	Evening	Ni	ght	
Building Construction	Residential	79		79	79	

			Equipm	ent			
			Spec	Actua	I	Receptor	Estimated
	Impact		Lmax	Lmax		Distance	Shielding
Description	Device	Usage(%)	(dBA)	(dBA)		(feet)	(dBA)
Crane	No	16			80.6	140	0
Pickup Truck	No	40			75	140	0
Pickup Truck	No	40			75	140	0
Pickup Truck	No	40			75	140	0
Generator	No	50			80.6	140	0
Tractor	No	40		84		140	0
Tractor	No	40		84		140	0
Tractor	No	40		84		140	0

Results

		Calculated (dB/	4)	
Equipment		*Lmax Leq		
Crane		71.6	63.6	
Pickup Truck		66.1	62.1	
Pickup Truck		66.1	62.1	
Pickup Truck		66.1	62.1	
Generator		71.7	68.7	
Tractor		75.1	71.1	
Tractor		75.1	71.1	
Tractor		75.1	71.1	
	Total	75.1	77.2	

\*Calculated Lmax is the Loudest value.

Report date: Case Description: 7/19/2022 1030 West Foothill Blvd Residential Project

				Re	ceptor #1
		Baselines (	dBA)		
Description	Land Use	Daytime	Evening	Night	
Paving	Residential	79	7	79	79

			Equipment				
			Spec	Actual		Receptor	Estimated
	Impact		Lmax	Lmax		Distance	Shielding
Description	Device	Usage(%)	(dBA)	(dBA)		(feet)	(dBA)
Concrete Mixer Truck	No	40			78.8	140	0
Concrete Mixer Truck	No	40			78.8	140	0
Paver	No	50			77.2	140	0
Roller	No	20			80	140	0
Roller	No	20			80	140	0
Roller	No	20			80	140	0
Roller	No	20			80	140	0

Calculated (dBA)

Results

Equipment		*Lmax	Leq	
Concrete Mixer Truck		69.9	)	65.9
Concrete Mixer Truck		69.9	1	65.9
Paver		68.3		65.3
Roller		71.1		64.1
Roller		71.1		64.1
Roller		71.1		64.1
Roller		71.1		64.1
	Total	71.1		73.3

\*Calculated Lmax is the Loudest value.

	Roadway Co	nstruction I	Noise Mode	I (RCNM)	),Version 1.1					
Report date:	7/19/202	2								
Case Description:	1030 West Fo	othill Blvd F	Residential	Project						
				Red	ceptor #1					
		Baselines	(dBA)							
Description	Land Use	Daytime	Evening	Night						
Architectural Coating	Residential	7	9 7	9	79					
	Equipment									
				Spec	Actual	Receptor	Estimated			
		Impact		Lmax	Lmax	Distance	Shielding			
Description		Device	Usage(%)	(dBA)	(dBA)	(feet)	(dBA)			
Compressor (air)		No	4	0	77.7	140	) 0			
				Results	5					
		Calculated	d (dBA)							
Equipment		*Lmax	Leq							
Compressor (air)		68.	7 64.	7						
	Total	68.	7 64.	7						
		*Calculate	ed Lmax is t	he Loude	est value.					